

Memo

To: Village Board
From: Chris Clark, Director of Parks, Recreation, & Forestry
Re: Emerald Ash Borer Readiness Plan
Date: December 5, 2017

Background Information:

The Parks, Recreation, and Forestry Department has created an Emerald Ash Borer Readiness Plan to assist the Village of Allouez in the management of the effects of Emerald Ash Borer (EAB) on the ash tree population within the community. EAB was confirmed within the Village of Allouez in the spring of 2017 in the southeast portion of the community. Since that time, staff has found other locations within the village that show signs of affected ash trees. At this time, almost all of the communities surrounding the City of Green Bay have confirmed EAB within their respective boundaries.

The EAB plan is a guiding document for the Village to manage the community's public ash tree population. This document utilizes current industry standards and best management practices for the systematic removal, treatment and reforestation of ash trees growing on public properties.

The plan states that the village is prepared and has adequate staffing and funding to manage EAB at this time. Further discussions may be needed in the future if woody debris and hazardous trees, both public and private, become more of an issue.

The Emerald Ash Borer Readiness Plan is a working document that is periodically updated to include the most recent industry standards and new research on EAB management. Many local communities have similar plans with similar management philosophies. This plan was written by our Urban Forestry Intern, Zac Schreiner, with oversight by the Director of Parks, Recreation, and Forestry, as part of the urban forestry internship which was a Wisconsin Urban Forestry grant funded project.

Previous Information/Action:

The Parks, Recreation, and Forestry Committee reviewed and approved acceptance of the Emerald Ash Borer Readiness Plan at the October 24, 2017 committee meeting.

Budget Item/Funding:

N/A

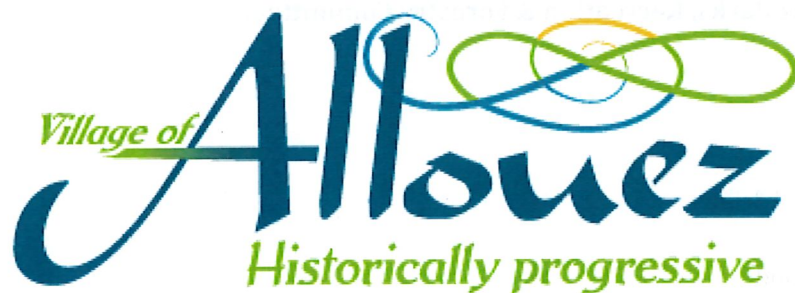
Staff Recommendation:

Village staff recommends the Village Board accept the Emerald Ash Borer Readiness Plan as a Village Policy Document.

Attachments:

- Emerald Ash Borer Readiness Plan

Emerald Ash Borer Readiness Plan 2017



**Emerald Ash Borer Readiness Plan
2017**

**Village of Allouez
Urban Forestry Division**

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Approved By Village of Allouez Parks and Recreation Committee:

October 24, 2017

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Emerald Ash Borer Readiness Plan Executive Summary

The Village of Allouez Emerald Ash Borer Readiness Plan (EABRP) is a guide for the Village to manage the infestation and destruction to the urban ash tree population. The main goal of the EABRP is to minimize the economic, aesthetic, and ecological impacts of EAB on the urban forest in the Village of Allouez and neighboring communities.

The Emerald Ash Borer (EAB) is an invasive wood boring insect that kills all ash tree species. This insect was confirmed in the state of Wisconsin in August of 2008 in the southeast part of the state. Since then, there have been many other locations of positive identification throughout the state, including the village of Allouez in 2017.

EAB Readiness Plan Highlights

- **698 Public Ash Trees**
 - **540 Street Trees**
 - **158 Park & Other Village Property**
- **Estimated 6,980 Private Ash Trees**
- **Public Tree Removal Costs: \$237,205**
- **Public Tree Replanting Costs: \$389,359**
- **Public Tree Treatment Costs: \$746,667 over 20 years**
- **Current Annual Budgets**
 - **Forestry Division: \$85,590**

Urban Ash Tree Findings

The Village's diverse urban forest consists of 5084 inventoried trees located along streets, in parks, and on other village properties. Of these trees, 698 or 13.7% are ash trees that will be affected by EAB. The following are some facts about the Village of Allouez's urban public ash tree population:

- 189 of the trees are less than 12" in diameter at breast height (DBH). There are 237 trees between 12-18" DBH; 186 that are between 18-24" DBH; 75 that are between 24-30" DBH; and 11 trees greater than 30" DBH.
- An analysis of the condition of all ash trees shows that approximately 86 percent are in good condition, while 13 percent are in fair conditions, and one-half percent is considered poor condition. At this time only one-half percent is considered either critical or dead.

- Estimated replacement value of the ash tree population on public properties is \$1,045,620 and the associated annual benefits of said trees is \$78,989 utilizing the *i-Tree Streets* inventory program.
- A conservative estimate of ash on private properties could be ten times those on public properties.

EAB Management Recommendations

- Monitoring for EAB using resident reports as well as staff investigations will play an important role.
- Remove trees in poor condition initially, and then begin a pre-emptive removal strategy over a multi-year time period. A cost estimate for this process would be \$29,690 annually over the course of five years. This cost would decrease to approximately \$23,720 if the time frame were lengthened to 10 years. It is important to understand that throughout this management process there are other urban forestry operations that may need to be suspended during this time frame.
- Replacement of all ash trees that are removed should be a priority. Replacement trees should be 2" balled & burlap stock of a diverse species selection. The approximate annual cost for using this size nursery stock would be close to \$38,935.
- Chemical treatments of public trees may be allowed by the private sector with proper authority and understanding. The Village will take great consideration in the determination of chemically treating trees as this could be a very costly management strategy.
- Curbside collection of debris will most likely increase and this service will need to adjust accordingly, as will the funding allocation for it.
- The yard waste site will also see an increase in materials and the associated service of grinding the debris will need to be increased.
- Natural and wooded park areas will be managed for public safety and natural regeneration.
- Research and incorporation of new wood utilization and disposal opportunities will need to be undertaken. This will provide some offset to the costs incurred with debris management and disposal.

Funding & Budgetary Considerations

Current staffing, equipment and budgets are adequate to manage EAB and undertake the associated management recommendation. Diverting staff time and budget dollars to these operations will be the most efficient and fiscally responsible method of managing this situation. It is important to understand that some services may need to be suspended for a period of time to accomplish these tasks. The current Forestry Division budget is \$85,590 for tree maintenance, removal, and planting.

The following table illustrates potential management options over varying time frames.

Table 1

Management Year	Remove All (annual)	Replace All (annual)	Treat All (annual)
1	\$ 237,205	\$ 389,359	\$ 36,778*
5	\$47,441	\$ 77,872	\$ 36,778*
10	\$ 23,720	\$ 38,936	\$ 36,778*
15	\$ 15,814	\$ 29,957	\$ 36,778*
20	\$ 11,860	\$ 19,468	\$ 36,778*

*treatment costs increase annually as tree sizes increase with age (see Appendix A).

Public education and pre-emptive tree removal and replacement strategies over a multi-year time frame will help the Village of Allouez weather this upcoming storm. By utilizing these management recommendations, the Village’s urban forest will more quickly return to the value and benefit for the community without becoming a public liability. In addition, researching new avenues for wood utilization and debris disposal/uses is an opportunity for the village to offset costs and possibly even benefit financially.

Introduction

The Emerald Ash Borer (EAB) is an invasive wood boring beetle that feeds on the tissues under the bark of ash trees (*Fraxinus spp.*) ultimately killing them. This insect was confirmed in the state of Wisconsin in August of 2008 in the southeast part of the state. Since that time there have been many other locations of positive identification throughout the state, including the Village of Allouez in 2017.

The Emerald Ash Borer Readiness Plan (EABRP) is a supplement to the Village of Allouez's Comprehensive Urban Forestry Management Plan and Arboricultural Specifications Manual. This plan will provide guidance to the Village in summarizing management option and provide potential utilization options for wood products and debris affected by EAB. Although this plan will provide management guidelines, this is not a mandate, it is flexible, and may be adjusted and updated as new scientific research and best management practices dictate so. A well-planned response can minimize the impact, reduce liability, spread out costs and lessen the overall cost of EAB.

The Village of Allouez has shown its commitment to the proper management of its urban forest in the last four decades by the creation of an urban forestry program, inclusion of tree care ordinances in the municipal code, employing a qualified urban forester on staff, and budgeting dollars to manage the program. This commitment is also shown by the acknowledgment of being named Tree City USA every year since 1996 by the National Arbor Day Foundation.

The components of an urban or community forest include street and park trees, green spaces, forested areas, as well as vegetation on residential, commercial, and other public and private properties within the community. Trees are managed to provide a continuing level of economic, environmental, and social benefits at the present as well as into the future.

By taking a proactive approach to this issue, the Village of Allouez will be addressing the public and private needs of the community's urban forest in an efficient and fiscally responsible manner.

Purpose:

The purpose of the Emerald Ash Borer Readiness Plan is to be used as a guide to provide direction to Village officials, staff, and residents of Allouez to manage the effects caused by the infestation of the EAB beetle. The main goal of the EABRP is to minimize the economic, aesthetic, and ecological impacts of EAB on the urban forest in the Village of Allouez and neighboring communities.

Scope:

This plan will make recommendations for the management of the Village's tree resource and woody debris, public and private, from this time henceforth. This is a dynamic document and should be revised as needed as management recommendations and research dictate.

Definition of Terms

Arboricultural Specifications Manual: A document that enables the village to maintain and manage public trees and specifies the proper care and treatment of these trees.

Condition Class: A rating given to a tree that evaluates the overall health and structure of a tree. The Village uses five different classes: Good, Fair, Poor, Critical, and Dead.

Conservancy/Natural Area: A village owned property that is left in a natural state and receives little or no maintenance.

Diameter Breast Height (DBH): The diameter of a tree's trunk measured at 4 ½' above ground. This is the standard measurement in the forest industry.

EAB: The emerald ash borer insect; as an adult it measures approximately ½" in length by 1/8" wide, is metallic green in color and somewhat bullet shaped. The larvae can reach a length of a little more than 1" in length, are white to cream colored, have a 10 segmented abdomen with a pair of brown, pincer-like appendages on the last segment.

EAB Cost Calculator: A cost management computer program developed by Purdue University to determine projected costs for various management schemes over multi-year management periods.

EAB Readiness Plan: A document delineating local EAB readiness activities and processes; includes scope & purpose, authority, responsibility, policies & procedures, actions/tasks, available resources, technical references & support information and similar content.

Hazard Tree: A tree with a structural defect that may cause the tree, or part of it, to fail and strike a target. A target is typically a person or something of value. Trees are not considered hazardous if no target is present.

i-Tree Streets: An urban forestry analysis and benefit computer software program developed by the USDA Forest Service. This program focuses on the ecosystem services and structure of a municipality's tree population. It makes use of a tree inventory to quantify and put dollar value to trees' annual environmental and aesthetic benefits, including energy conservation, air quality, carbon dioxide reduction, stormwater control, and property value increases.

Live Crown Ratio (LCR): The relative proportion of the green crown of a tree to its overall height. Generally, healthy trees will have a LCR of 50% or greater.

Management Unit: The village is divided into nine management units to provide for management, maintenance, and efficiency of urban forestry operations.

Marshalling Yard: A storage location for woody debris until processing, utilization, or disposal can be undertaken. A marshalling site should to be large enough to accommodate large volumes of wood debris, typically several acres in size. It is recommended to fence the area to prevent unauthorized dumping and to protect the public from accessing potential dangerous equipment.

Other Village Property Tree: A tree located on other village property with the exclusion of a park or street.

Park Tree: A tree located within a village's park boundary. Typically only trees within manicured areas of a park are included in the tree inventory and do not include trees in natural and wooded areas of a park.

Quarantine Area: A defined geographic area from which goods may not be transported; *quarantines* are established by federal and state agencies to restrict ash wood movement out of infested areas to avoid emerald ash borer infestation of new areas; *quarantines* are usually applied to a county or an entire state.

Street Tree: A public tree that is located within the street or road right-of-way. Typically street trees are located in the street terrace or boulevard. Some street trees have been planted on private property through written agreement where insufficient room was available in the right-of-way or outside of the right-of-way on village property.

Terrace: The lawn area in the road right-of-way between the street curb and the sidewalk, or where the sidewalk would be if none exists.

Tree Inventory: A collection of data pertaining to the trees located on public properties. This data includes tree species, location, size, age and condition.

Tree Value: The value of a tree at present time as calculated utilizing the *i-Tree Streets* software program which utilizes the Council of Tree and Landscape Appraisers (CTLA) plant appraisal formulas.

Urban Forestry Management Plan: A multi-year (usually five years) plan that directs the management and operations of the Urban Forestry program.

Emerald Ash Borer History & Background

The Emerald Ash Borer (*Agrilus planipennis*) is a non-native invasive wood boring beetle that feeds on all true ash trees (*Fraxinus spp*) in North America. They feed on the cambium, tissues under the bark, as an immature larvae girdling and killing the trees. This metallic green beetle is a native to Eastern Asia and was inadvertently imported to the United States within the wood of shipping crates from China. EAB was first discovered in North America near Detroit, Michigan in 2002. Since then the beetle has spread to several eastern and Midwest states as well as Canada.

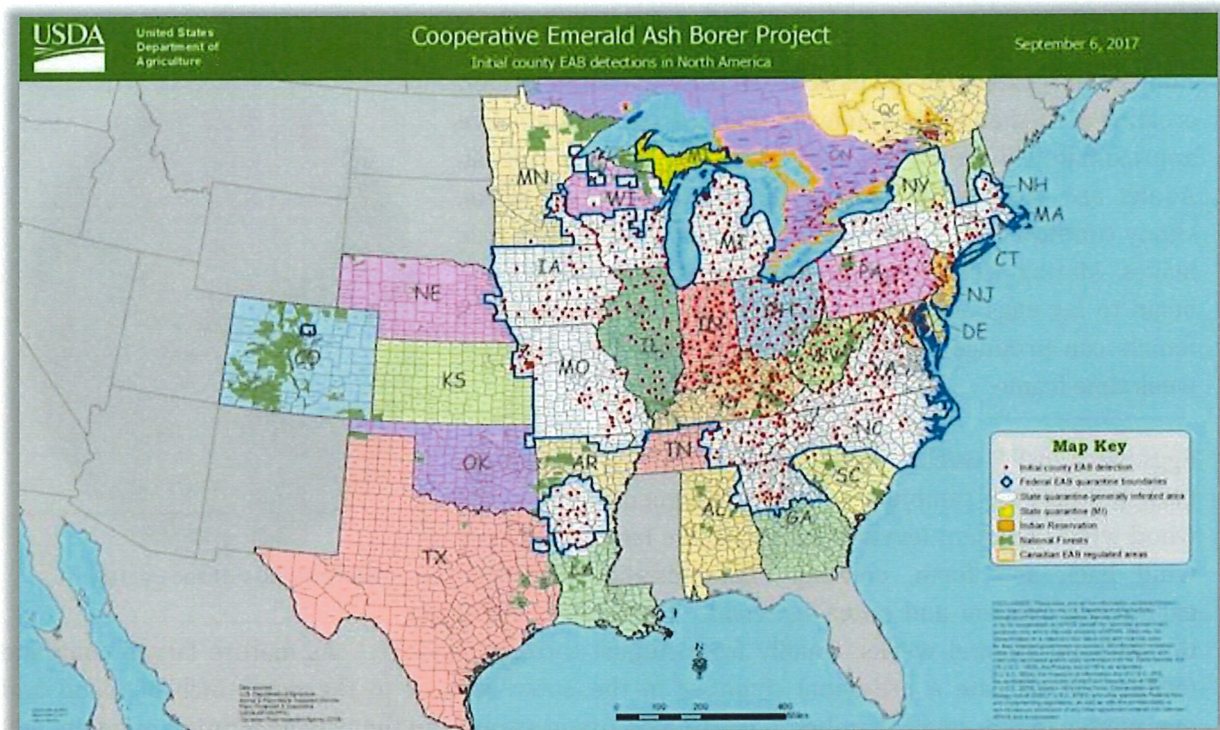


In its native range of Eastern Asia, EAB is considered a minor pest to a variety of plant species. This is due in part to the natural resistance of the native ash in Asia as well as natural predators that feed on the EAB. In North America there is ongoing research that is just beginning to find possible predatory solutions that are showing some promise. Research has also been conducted with chemical treatment solutions for ash trees that are also promising. This topic will be covered further later in the plan.

In 2008, EAB was discovered in southeast Wisconsin in the Village of Newburg, located in Ozaukee County. Since that time there have been many other positive finds throughout the state, including the Village of Allouez. Because EAB locations are ever-changing as new infestations are located, up-to-date maps can be viewed at <https://datcpservices.wisconsin.gov/eab/article.jsp?topicid=25>.



Figure 1: Adult Emerald Ash Borer



Wisconsin forests contain more than 834 million ash trees, nearly 6.8 percent of the state’s tree population. It is estimated that the ash population within Wisconsin’s urban forests is approximately 5.2 million trees; 20 percent of the overall urban forest population on public and private lands. According to Wisconsin’s EAB Information Source the loss of the ash in the urban forests would cost property owners and taxpayers:

- \$3 billion for tree replacement.
- \$1.3 billion for tree removal and disposal.
- \$279 million per year to reduce pollution, absorb storm water runoff, and lower heating and cooling costs due to lost tree canopy functions.

Historical evidence has proven that EAB is fatal to our native ash trees regardless of size, age, and health of tree, and can kill the host tree within 2-4 years. In the Midwest more than 50 million ash trees are dead or dying to date due to EAB.

Description and Lifecycle of EAB



The Emerald Ash Borer adult is dark metallic green in color and belongs to a group of wood boring beetles known as Buprestidae. Adults are approximately 1/2” long and 1/8” wide with very short antennae. The larvae are white in color with flattened segmented bodies and may grow to a length of one inch.

Adults emerge through the bark of ash trees in early summer, creating a D-shaped exit hole in the process. Adults live approximately 3 weeks and have been observed into August. Adults are most active during the daytime under warm, sunny conditions and have been seen feeding on the ash tree leaves. Mating occurs soon after emergence and females will begin to lay eggs about 2 weeks after emergence. A single female can produce between 60 and 90 eggs within that 3 week time frame.

Eggs hatch in 1-2 weeks, and the tiny larvae bore through the bark and into the cambium - the area between the bark and wood where nutrient levels are high. As the larvae feed they wind back and forth, creating characteristic serpentine galleries in phloem and outer sapwood. The larvae feed under the bark for several weeks, usually from August through October. As mature larvae complete feeding they create a pre-pupal chamber in the outer bark or in the outer inch of wood and overwinter in this small chamber. Pupation occurs in spring and the new generation of adults will emerge in May or early June, to begin the cycle again on un-infested trees.

Unaided, the beetle moves relatively slowly across the landscape via flight, approximately one mile annually. However, humans greatly accelerate the spread of the insect by moving infested nursery stock, firewood and logs to un-infested areas.



Figure 2: EAB D-Shape Exit Hole



Figure 3: EAB Larvae

Ash Tree Identification, Signs, and Symptoms

Ash trees are most easily identified by their compound leaves (leaves are composed of 5-11 leaflets) and opposite branching pattern where branches, buds, and leaves grow directly across from each other. The bark on mature ash trees is tight with a distinct pattern of diamond-shaped ridges. On young trees, the bark is relatively smooth.



Figure 4 a,b,c: Ash Leaves, Bark, & Twig

It is important to remember that since EAB is a wood-boring insect and spends most of its life under the bark of the tree, it is difficult to detect in ash trees. It is also difficult to detect because the decline of infected trees is usually gradual. Looking for visible signs and symptoms is one method for detecting EAB. Symptoms of an infestation might include dead branches near the top of a tree; leafy shoots growing out from its lower trunk; or bark with a mottled appearance caused by woodpeckers looking for larvae.



Figure 5: Crown Decline Due to EAB



Figure 6: Epicormic Sprouts on Ash



Figure 7: Woodpecker Damage

D-shaped exit holes and bark splits exposing S-shaped tunnels are significant signs of EAB. The tunnels caused by feeding larvae interrupt the transport of nutrients and water within the tree during the summer causing thinning and die back in the tree's canopy.



Figure 8: S-Shaped Larval Galleries

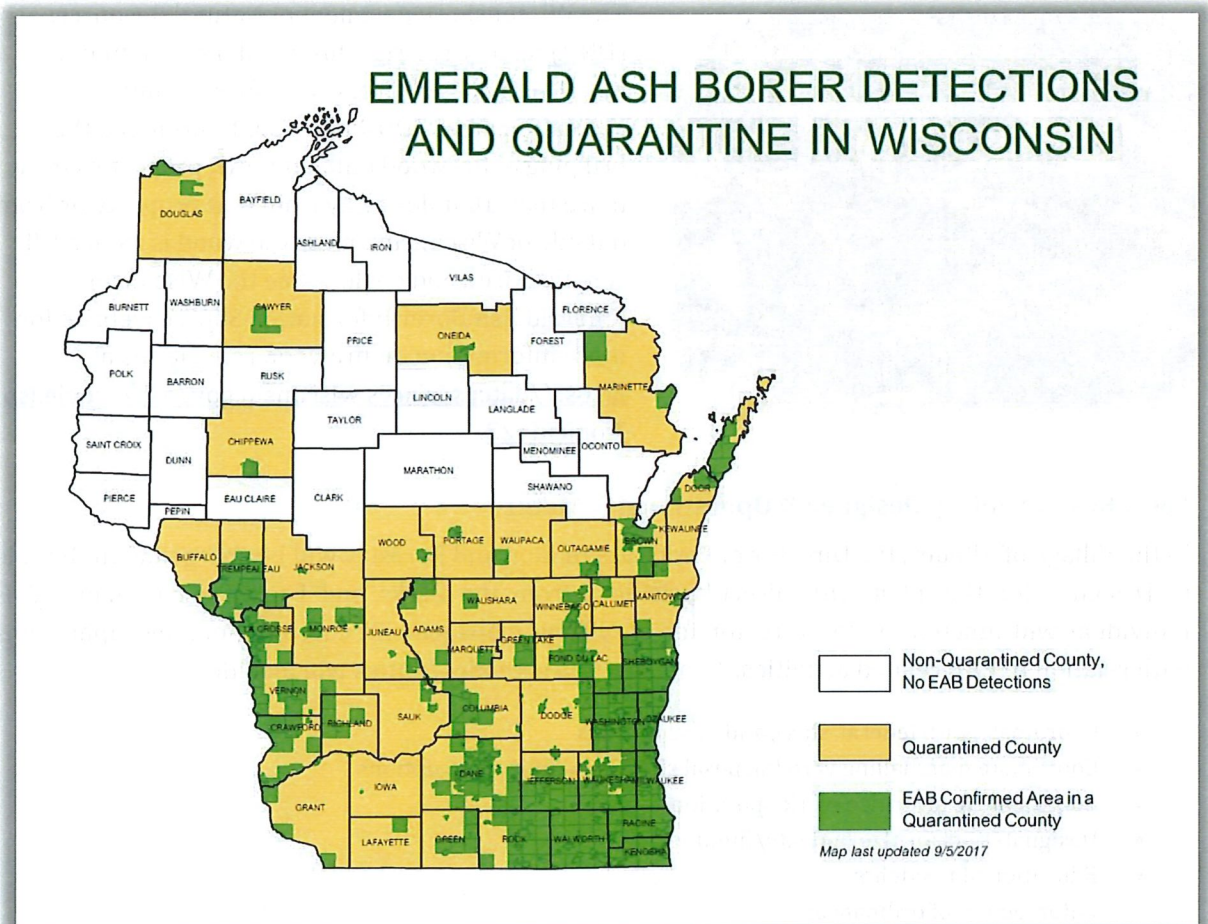
Authority, Confirmation, and Designation of Responsibility

The State of Wisconsin has developed an [Emerald Ash Borer Response Plan](#) that will govern the state and local government's role in managing EAB. In addition, Village of Allouez municipal code, [Chapter 404: Trees and Shrubs](#), allows the village to monitor, locate, remove, and dispose of any nuisance, dangerous, and/or infested tree, whether on public or private properties.

The Village of Allouez Forestry Division has been and will continue to work with communities throughout Brown County on regional EAB management recommendations. The focus of these recommendations is to provide common policies, current information, continued monitoring, and research of regional woody debris utilization options for residents of our communities.

Confirmation of EAB

An outbreak of EAB has impact at the local, state, and national level. A discovery of EAB in the Village of Allouez or neighboring communities will require a cooperative effort between local, state, and federal departments and agencies. When EAB is found in an area, all three entities will play a role in the prevention and regulation of its movement. In addition, the statewide EAB Operations Group will provide coordination, support, and resources to these units.



Quarantines & Regulations

Currently the Department of Agriculture, Trade and Consumer Protection has issued quarantines for 46 counties within the state, however as new infestations are located additional counties will be quarantined. A quarantine is a system of rules administered through the USDA-APHIS and DATCP. These rules are intended to reduce or eliminate the spread of EAB to new locations through the inadvertent spread of infested wood products.



Wisconsin EAB regulations make it illegal to move or transport all ash materials, the emerald ash borer insect, and any hardwood firewood from an EAB quarantined area to a non-quarantined area without first obtaining a compliance agreement from DATCP. Regulated items include all hardwood firewood, ash logs, ash nursery stock, and all ash mulch, wood, or bark chips that are greater than 1" in diameter. For additional information on regulated products visit https://datcpservices.wisconsin.gov/eab/articleassets/Easy_Guide_EAB_Regulations.pdf



The Wisconsin Department of Natural Resources (DNR) further restricts firewood movement onto any DNR managed properties, forests, and recreation areas. DNR rule 45.045 prohibits the bringing of firewood onto any DNR properties from more than 10 miles away from that property or from outside of Wisconsin unless the wood is from a WI certified firewood dealer. See the Wisconsin Emerald Ash Borer Information Source website for more information on firewood regulations at <https://datcpservices.wisconsin.gov/eab/article.jsp?topicid=23>.

Local Responsibility Designee & Operational Structure

In the Village of Allouez, the Director of Parks, Recreation and Forestry will be charged with the role of Designee for this plan with direct assistance from the Parks and Facilities Foreman. This individual will function as the director for all village management, coordination, and operations with relation to EAB related activities. Some of these activities/duties will include:

- Coordinate with federal, state, and local officials
- Coordinate marshalling yard/disposal site(s) and utilization options
- Coordinate & prioritize work operations
- Designate & prioritize budgets/funding
- Education of residents
- Enforcement of ordinances
- Inform and update local press, residents, administration and elected officials

Staffing, Operations, and Equipment Assessment

The Village of Allouez Parks, Recreation and Forestry operations is staffed by the Parks, Recreation and Forestry Director, Parks and Facilities Foreman, Parks Mechanic and two Parks Laborers. In addition, 6 summer seasonal employees are employed during the summer months.

Urban forestry operations are currently directed by the Director and undertaken by the Parks Division staff, with assistance from summer seasonal employees during those times. Additional staffing assistance may be available from the Department of Public Works as determined by need and staff availability. Private contracting may be needed to complete some field operations depending on circumstances.



Operations & Equipment

All urban forestry operations, including tree planting, pruning and maintenance, and removal, are performed with village staff. The Parks Department staff has received training in all aspects of urban forestry operations. Additionally they have been trained in the associated equipment use and safety, including aerial bucket truck, loaders, stump grinder, and chainsaw usage. Furthermore these full time employees hold a Commercial Drivers License.

The Department of Public Works currently provides curbside collection of woody debris (brush up to 6" diameter) to all Allouez residents. This service is provided on a monthly basis except during the months of February, April, November and December. There is also a yard waste collection site at the Lebrun yard waste site where residents are allowed to drop off debris.

A debris grinding service is contracted up to two times annually to chip and grind brush and woody debris from village urban forestry operations. The brush grindings are removed by the contractor while the larger wood and logs are ground for parks and forestry operations.

The village is appropriately prepared to undertake removal and disposal operations with regards to operational equipment. A listing of available equipment and recommendations is listed below.

Table 2

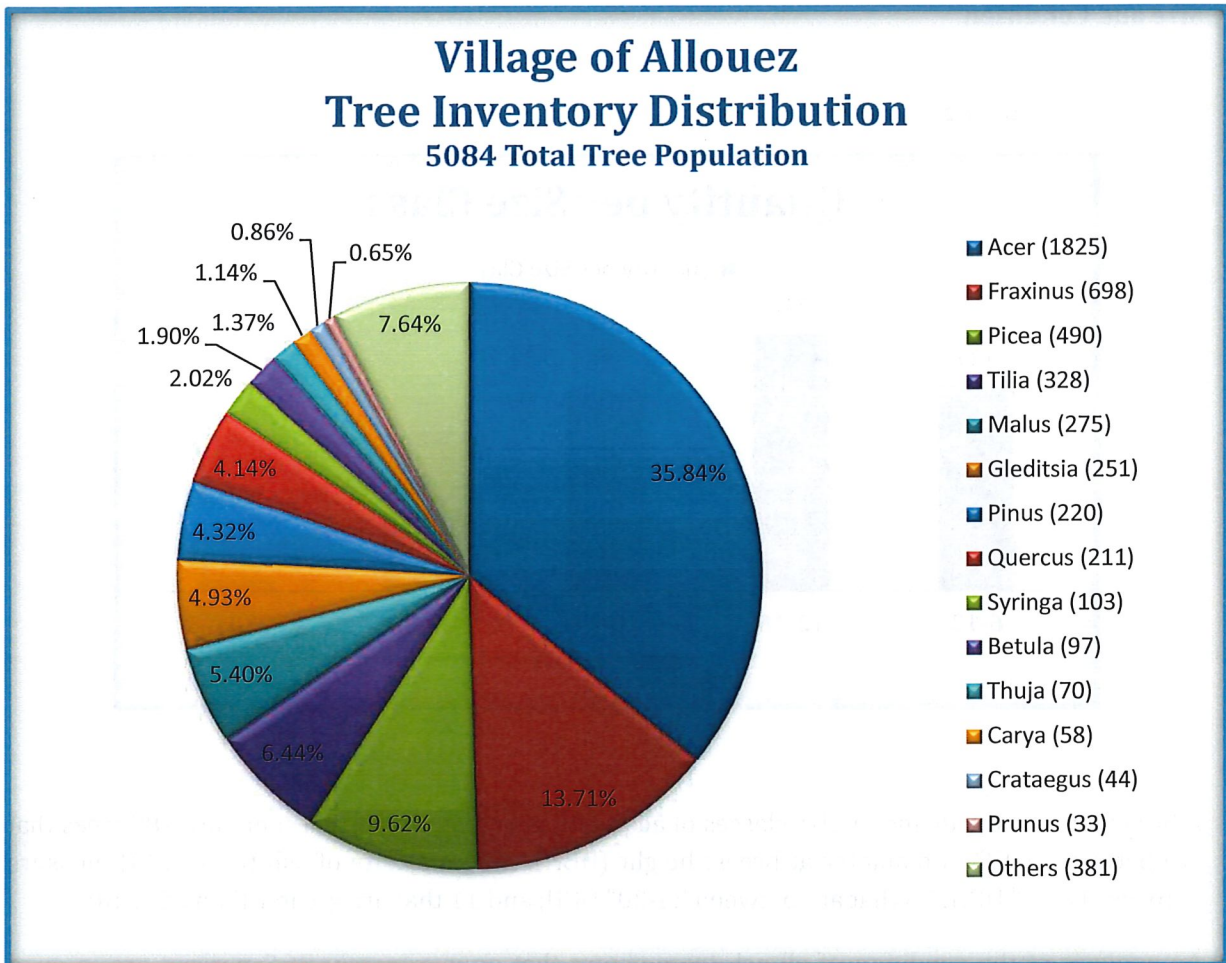
Equipment	Description	Recommendation
Aerial truck	60' Hi-Ranger aerial boom truck	Rent/lease additional aerial lifts as needs arise
Dump trucks	(2) one ton; (2) five yard; (4) ten yard; (2) 19 yard	
Tractor loader	(2) Large articulated loaders w/ buckets, forks, and grapple forks; (1) compact articulated loader; (1) tractor/backhoe	
Chainsaws	(1) 020 Stihl; (1) 026 Stihl; (1) 034 Stihl ; (1) 362 Stihl ; (1) 660 Stihl	
Power pole saw	(3) HT 75 Stihl	
Stump grinder	Quick stump away stump grinder attachment for the compact loader	Upgrade to a larger 75+ hp stump grinder



Ash Tree Inventory Assessment

The Village of Allouez public tree inventory currently consists of a total of 5084 trees. These trees are located within the street right-of-way, in parks, and on other village facility properties. Of these trees, there are 698 that are of the ash (*Fraxinus*) genus. An analysis of the location data of all ash in the tree inventory shows that 540 (77.4%) are street trees, 143 (20.5%) are located in the parks, and 15 (2.1%) are located on other village properties.

Graph 1



The optimal distribution percentages for a healthy urban forest inventory are 5-10-20 percent of any species, genus, and family respectively. As shown in the diagram above, the village's tree inventory is high in the *Acer* (maple) and *Fraxinus* (ash) genera.

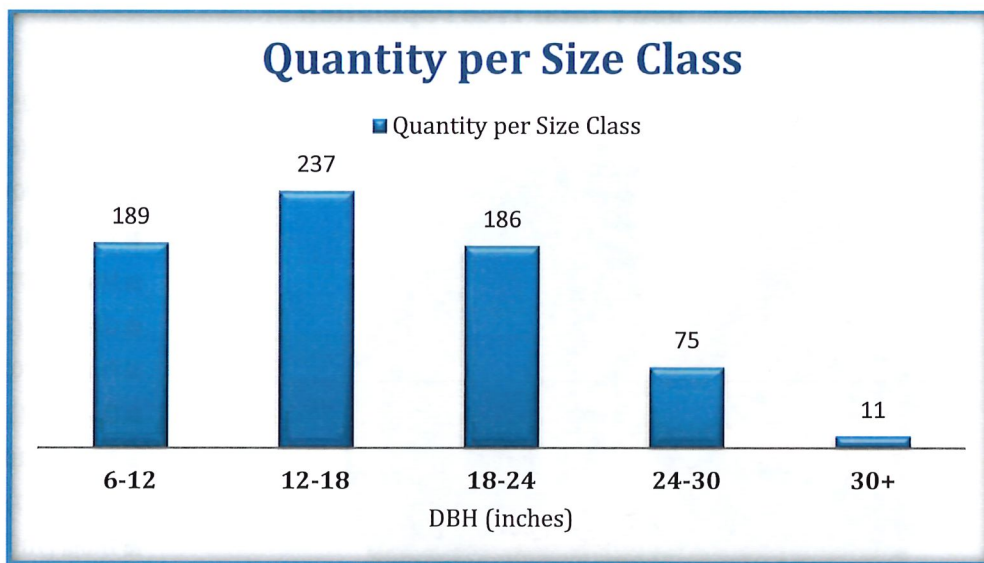
In addition to the inventoried ash trees, a conservative estimate within the Village's conservancies, natural areas, and non-maintained park areas could be ten times that amount. These numbers

could be looked at as insignificant though because of the Village's current management policy for these properties. At this point the Village manages these properties as native natural areas with little to no maintenance. In practice, the only vegetation management has been hazard tree removal adjoining private properties and pedestrian trails on an as needed basis.

According to research, the quantity of ash on private properties can be estimated close to ten times that of those on public properties. This will have great significance with relation to woody debris disposal and utilization with both the curbside collection program as well as the yard waste site.

Size and Condition

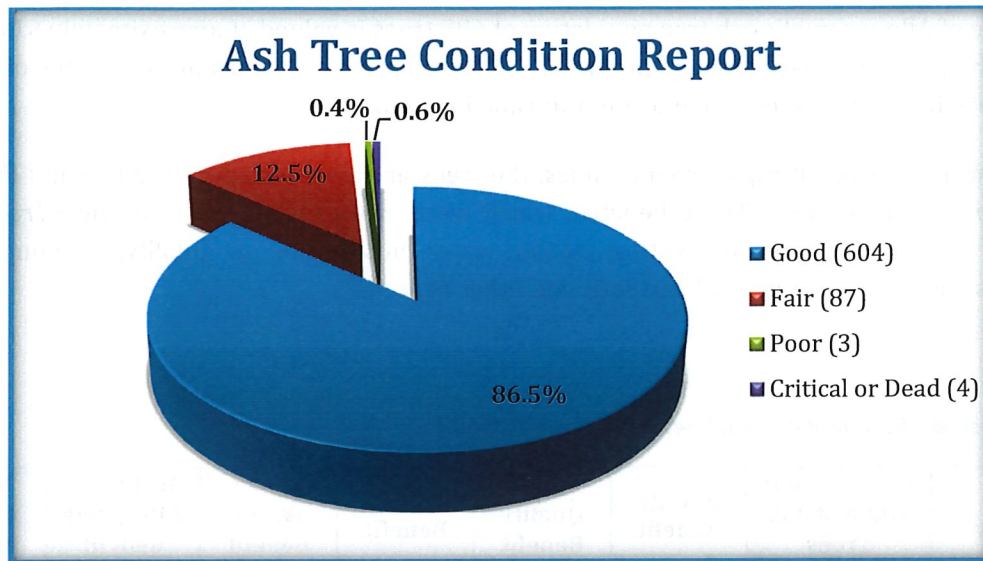
Graph 2



A breakdown of the diameter size classes of all public ash trees shows that there are 189 trees that are between 6-12" in diameter at breast height (DBH). The majority of ash trees (423) measure between 12-24" DBH; 75 that are between 24-30" DBH; and 11 that are greater than 30" DBH.

An analysis of the condition of all ash trees shows that approximately 86.5 percent are in good condition, while 12.5 percent are in fair conditions, and one-half percent are considered poor condition. And the other one-half percent of trees are considered either critical or dead.

Graph 3



Tree condition is a rating of the health and structure of an individual tree based on field observations. Five condition classes are used to rate trees within the inventory: good, fair, poor, critical, and dead.

Good: The tree is in good health and form for the species. This tree may have minor structural issues that can be corrected with proper maintenance.

Fair: The tree shows signs of some poor health issues and may have limited structural defects. This tree would benefit from proper maintenance and care.

Poor: The tree has some major structural issues and health problems. This tree will typically decline further and be susceptible to storm damage.

Critical: The tree is in very poor condition and has major structural or health issues. This tree is typically at the end of its life cycle and could be a liability.

Dead: This tree is dead.

Ash Tree Valuation Summary and Analysis:

The Village of Allouez public ash tree population of 698 trees is valued at approximately \$1,045,620 utilizing the *i-Tree Streets* inventory program. The replacement values are estimates of the full cost of replacing trees in their current condition and location.

In addition to the overall replacement values, the trees are also valued by the benefits that they provide to the community. These benefits, which were again calculated using the *i-Tree Streets* program, include energy conservation, storm water mitigation, air quality, carbon dioxide reductions and sequestration, and aesthetic and other benefits.

Value and Cost Benefit of the Public Ash Trees in the Village of Allouez

Ash Inventory	Replacement Value of Ash Trees	Energy Benefit	Air Quality Benefit	CO ₂ Benefit	Storm Water Benefit	Aesthetics / Property Benefit	Total Annual Benefit
698	\$ 1,045,620	\$ 2,939	\$ 5,891	\$ 4,854	\$ 42,422	\$ 22,883	\$ 78,989



Figure 9: Crown Decline Due to EAB

Management Recommendations

The following management recommendations are based on current scientific research and past management considerations undertaken by other communities already affected by EAB. These recommendations are for guidance purposes and should be evaluated and adjusted annually to achieve the desired results for the Village of Allouez and the public.

Monitor & Detection

The Village of Allouez Forestry Division will continue to conduct field monitoring during our urban forestry maintenance and removal operations. Upon removal or pruning of an ash tree, visual inspections by field staff will be done by looking for signs and symptoms of EAB.

The Parks Director will investigate all reports of suspect ash trees in the community and make a determination as to whether the incident warrants further investigation.

Residents are encouraged to report trees that exhibit visible signs & symptoms of EAB infestation such as crown thinning, vertical bark splits, D-shaped exit holes, dead and dying branches, woodpecker damage and epicormic sprouting ([Signs & Symptoms hyperlink](#)).

Tree Removal

Tree removal management options can be divided into two categories: preemptive or reactive management efforts. By preemptively removing ash trees of EAB in the community, the strains placed on a community can be minimized and provide flexibility in tree budgets and labor efforts. In addition, it can potentially diminish the movement of EAB across the landscape by making it difficult for dispersing beetles to find host trees. This option would require public education and notification to affected property owners prior to action.

In contrast, reactive management delays actions taken until EAB has arrived. It usually entails removing a tree once it is dead or infested with EAB and could possibly mean higher tree removal costs.

The advantages and disadvantages of conducting preemptive versus reactive tree removals are as follows:

Preemptive Removal Management

Advantage:

- Prolong removal costs over longer time frame.
- Reduce issues with a large quantity of dead/declining trees at one time.
- Smaller tree sizes mean cheaper removal costs.
- Opportunity to start the replanting/recovery process right away.
- Flexibility in organizing removal and routine work schedules.
- Greater utilization options for products or use as a local source of firewood.

Disadvantage:

- Immediate impacts to tree canopy and aesthetics.
- Removing healthy ash may create a negative community perception.
- Does not take into account that research may find an effective control of EAB.

Reactive Removal Management

Advantage:

- Delay the impacts to tree canopy and aesthetics.
- Little negative public perception with removal of dead trees.
- Delayed budgetary impacts until EAB hits.
- Further EAB research may offer effective control, minimizing need for removals.

Disadvantage:

- Removal costs for dead trees are significantly more compared to live ones.
- If no action is taken to control EAB infestations, studies have shown that the rate of spread will be much faster.
- Budget impacts can be severe once EAB is in community.
- As trees grow, removal costs increase.
- Replanting funds may not be available due to extreme removal costs.

It is recommended that the village uses a combination of these two removal management options to lessen the impact of EAB infestations on budgets and staff time. The Forestry Division will prioritize removal of poor condition ash trees as time and budgets allow. Resident request for street tree ash removals should also be authorized regardless of tree condition. Additionally, a preemptive multi-year removal plan would be an efficient and cost effective option. All dead and declining ash trees should be prioritized for removal for the safety of the public.

Removal of trees on private property shall be the responsibility of the property owner. Village of Allouez Municipal Code shall be referenced and enforced for public safety and welfare.

Treatment

Another EAB management option is preventative insecticide treatment of ash trees. Research has shown that insecticides can be an effective treatment, however, it should be noted that controlling insects that feed under the bark with insecticides has always been difficult and success is not guaranteed.

Table 3: Insecticide Options for EAB

Products for Professional Use				
Insecticide Active Ingredient	Product Examples	Treatment Frequency	Application Method	Environmental Profile
Emamectin benzoate	TREE-age Restricted Use Pesticide	Every two years	Trunk injection	<ul style="list-style-type: none"> • Persistent in tree tissue, relatively immobile in the environment.
Azadirachtin	<ul style="list-style-type: none"> • Azasol • TreeAzin 	Once per year	Trunk injection	<ul style="list-style-type: none"> • Classified as a biopesticide, minimal or no exposure or risk to non-target organisms, habitats, or water.
Dinotefuran	<ul style="list-style-type: none"> • Safari • Transtect • Zylam 	1 – 2 times per year	Bark spray, soil injection, soil drench	<ul style="list-style-type: none"> • Strong potential to leach into groundwater. • Potential exposure to water bodies through spray drift & runoff.
Imidacloprid	<ul style="list-style-type: none"> • Merit • Xytect 2F • Ima-jet 	1 – 2 times per year	Trunk injection, soil drench	<ul style="list-style-type: none"> • Highly toxic to aquatic life. • Potential to leach into groundwater.

Products for Homeowner Use				
Insecticide Active Ingredient	Product Examples	Treatment Frequency	Application Method	Environmental Profile
Dinotefuran	<ul style="list-style-type: none"> • Ortho Tree and Shrub Insect Control Ready to Use Granules 	Once per year	Granular soil applied product	<ul style="list-style-type: none"> • Strong potential to leach into groundwater. • Potential exposure to water bodies through spray drift & runoff.
Imidacloprid	<ul style="list-style-type: none"> • Bayer Advanced Tree & Shrub Insect Control II • Optrol • Ferti-lome Tree & Shrub Systemic Drench • Ortho Bug B Gone year Long Tree & Shrub Insect Control 	Once per year	Soil drench	<ul style="list-style-type: none"> • Highly toxic to aquatic life. • Potential to leach into groundwater.

The trunk injection method, which applies the insecticide directly into the tree's vascular system, provides the best and longest treatment. Research has shown that Emamectin benzoate (*TREE-äge™*) can be effective for two and possibly three years in northern climates. Local cost estimates for treatment with this product can range anywhere from \$8 to \$12 per diameter inch as of 2017. The cost of treating a tree for its lifetime would be a significant investment and should be carefully scrutinized as this is a long term investment and if treatment is stopped the tree will once again become susceptible to EAB.

It is important to note that research on insecticide management of EAB remains a work in progress. Scientists from universities, government agencies and companies continue to conduct intensive studies to understand how and when insecticide treatments will be most effective.

Due to the projected costs of treatment and the perpetual length of time, it would not be cost effective for the village to undertake this option on a large scale management scheme at this time. The Village may wish to treat specific trees or locations as are deemed important to the community. Property owners may be allowed to treat public trees with the understanding that a fee-free tree maintenance permit must be obtained from the Forestry Division. Along with the permit, there will be an understanding that any treated ash tree will be removed due to death or infestation by EAB if deemed so by the Forestry Division.

Wood Utilization & Disposal

Woody debris utilization and disposal options will be the largest hurdle for the Village to overcome when EAB begins its decimation of the urban forest. Several questions for the community to ponder include:

- What will be done with the increase in woody debris?
- How can the debris be best utilized?
- What are the most cost effective options?
- Where will this influx of woody debris be stored (marshalling yards)?

Current Forestry Division tree maintenance and removal operation procedures require staff to remove all generated debris with the exception of non-chippable wood. This wood is offered to the adjacent homeowner for their use. If the homeowner does not want the wood then it is transported to the Lebrun yard waste site and ground for landscape chips.

With the potential large quantities of debris that may be generated from private properties, the curbside brush collection program and yard waste disposal site will need to be adjusted to accommodate the increases.

Contracting of the debris grinding will most likely need to increase to accommodate the increase in debris that is projected. With this operation, there will also be an increase in wood chips and compost material that will need to be stored, utilized, and/or disposed of. Cost for contracting this service is charged on a time and material basis at \$300/hour. For current operations over the past three years (2014-2016), the Parks, Recreation and Forestry Department has averaged two visits per year at cost of \$1,950 per visit (\$3,900 / year).

Additional options for wood utilization could be potential revenue generating operations for the Village. Revenues generated from these options would off-set some costs incurred from removal and disposal operations. Some of the options that should be researched would include selling marketable logs for lumber or portable sawmilling contractor, contracting with firewood processors and selling firewood, selling chip materials as boiler fuels or landscaping chips, as well as marketing wood products for local hobbyists and furniture builders. The Village will continue to

work with neighboring communities throughout Brown County on these, and other, utilization options as well as possible marshalling yard disposal locations.

The DATCP quarantine for Brown County prohibits the movement of all ash materials, debris, and hardwood firewood across quarantine lines. This quarantine, and future quarantines, will need to be referenced when utilization/disposal options are looked at.

Reforestation & Planting

Re-planting efforts following tree removals on public properties should be of high importance in the Village. In determining species selection, nursery stock size, and planting locations, the Urban Forestry Management Plan, Arboricultural Specification Manual, and Master Planting Plan shall be referenced.



A moratorium has been instituted on the planting of any ash species on public properties within the Village of Allouez. The Parks, Recreation & Forestry Department instituted this policy and will continue this practice until research dictates a change.

Current Forestry Division policy for tree replacement is to install a 2" caliper balled and burlap tree at the location where a tree is removed. If this location is not appropriate for a tree, then the planting location is adjusted or the tree is not installed. Average cost for this operation is around \$225 per tree; this includes the tree, labor, and equipment to install. If the Village replaces all 698 inventoried ash trees on public properties, today's cost would be estimated at \$389,359.

Adjustments could be made to the tree replacement policy to install a smaller caliper tree; 1 ½" bare root that will typically cut the overall tree replacement costs by almost 48%. This however, will result in smaller replacement trees that may not be viewed favorably by the residents of the community.

The current annual budget for tree planting is \$5,000 for tree purchasing; not including labor and equipment. With this budget figure, approximately 33 – 2" caliper balled and burlap (or 70 – 1 ½" caliper bare root) trees can be purchased per year. If the village were to stay status quo with these figures it would take 21 years (or 10 years respectively) to replace all 698 ash trees.

Natural regeneration will play a significant role in reforestation of natural areas and wooded parks.

Management Recommendation Summary

- Remove trees in poor condition initially, and then begin a pre-emptive removal strategy over a multi-year time period. An estimate to undertake this would be around \$51,980 annually for 5 years. An understanding in undertaking this management strategy is that other urban forestry operations may need to be suspended during this time frame.
- Replacement of all ash trees that are removed should be a priority. Replacement trees should be 2" balled & burlap stock of a diverse species selection. The approximate annual cost for utilizing this size nursery stock would be close to \$38,935.
- Chemical treatments of public trees may be allowed by the private sector with proper authority and understanding. It is not recommended for the village to undertake this option on a community wide scale due to the associated costs and projected time frame. The Village may wish to treat specific trees or locations as are deemed important to the community.
- Curbside collection of debris will most likely increase and this service will need to adjust accordingly as will the funding allocation for it.
- The yard waste site will also see an increase in materials and the associated service of grinding/hauling the debris will need to be increased.
- Natural and wooded park areas should be managed for public safety and natural regeneration.
- Research and incorporation of new wood utilization and disposal opportunities will need to be undertaken. This will provide some offset on costs incurred with debris management and disposal.

Funding

With the arrival of EAB within the Village of Allouez, and surrounding communities, there will be an impact to the current tree removal and disposal budgets. In order to minimize these budgetary impacts, the Village will have to utilize cost effective management practices as well as finding creative wood utilization options or other revenue sources that may offset some of these costs.

The current Forestry Division budget is \$85,590 for tree maintenance, removal, and planting. This funding can be re-directed exclusively for EAB removal and replanting efforts. By doing this, other urban forestry operations may have to be suspended until future time and funding allows.

The Tree and Brush Control budget for curbside collection and disposal costs of private brush and associated debris is \$152,000. An increase in this operation may be necessary as additional debris and materials will increase at the yard waste site as well as require additional curbside collection.

EAB management cost reports for street and park trees were prepared using the Emerald Ash Borer Cost Calculator developed by Purdue University (Appendix A). Five different reports were calculated for management time frames of one, five, 10, 15, and 20 years respectively. Each report further provides three management options and associated costs for the current ash inventory in the Village. See the following table for a summary of these costs.

1. Remove All: Remove all ash trees with no replanting.
2. Replace All: Remove all ash trees and replace all with new trees.
3. Treat All: Treat all ash trees with insecticides.

Table 4: Management Costs

Management Years	Remove All (annual)	Replace All (annual)	Treat All (annual)
1	\$ 237,205	\$ 389,359	\$ 36,778*
5	\$ 47,441	\$ 77,872	\$ 36,778*
10	\$ 23,720	\$ 38,936	\$ 36,778*
15	\$ 15,814	\$ 25,957	\$ 36,778*
20	\$ 11,860	\$ 19,468	\$ 36,778*

*annual treatment costs increase per year as tree sizes increase with age (see Appendix A).

By using the cost calculator, it can be determined that it would take approximately ten years to remove and replace all of the public street and park ash trees utilizing the current Forestry Division budget listed above.

Adjustments can initially be done within selected Divisional budgets, Forestry and Parks, to cover the costs associated with removal, disposal, and replanting. Wood utilization options, grants, and user fees are avenues to explore to offset increases in service costs. It is also important to keep in mind that tree removal costs typically increase as trees grow in size as well as removing dead versus live trees.

Public Education & Community Outreach

Public education and awareness is a vital tool in response to Emerald Ash Borer. The Village newsletter and website will be the key implement to keep the public informed on the most up to date information available.

Additional educational materials will be made available to the public. This information will focus on policies and procedures related to wood disposal, hazardous trees and preventing further spread. The dissemination of this material will be done via the website, newsletter, press releases and signage at the yard waste site.

Summary

The Village of Allouez is proactively preparing for the inevitable destruction of its urban ash tree forests by the emerald ash borer beetle. Through foresight and pre-planning, including the creation of this readiness plan, the Village will be better prepared financially and operationally when the need arises.

Because of a properly managed Urban Forestry Program, the Village's public tree populations are quite diverse meaning that there are little issues with monoculture plantings on public properties. The public ash tree population of 698 trees is approximately 13.7% of the overall tree population and is a manageable quantity for the current budgets and staffing to control over a relatively short time frame. By following the recommendations outlined within this plan, the impact of EAB in the community will be noticeable but manageable.

Public education and pre-emptive tree removal and replacement strategies over a multi-year time frame will help the village weather this upcoming storm. In addition, researching new avenues for wood utilization and debris disposal or uses is an opportunity for the village to offset costs and possibly even benefit financially.

For additional information and references on EAB, visit the following websites:

<https://datcpservices.wisconsin.gov/eab/>

<http://dnr.wi.gov/topic/ForestHealth/EmeraldAshBorer.html>

www.aphis.usda.gov/hungrypests/EAB.shtml

Appendices

- A. Purdue University Emerald Ash Borer Cost Calculator – Assessment of EAB Management Options
- B. Village of Allouez Ash Tree Location Map
- C. Village of Allouez Public Properties Location Map

A. Purdue University Emerald Ash Borer Cost Calculator – Assessment of EAB Management Options

- **Proactively Removal All** - All ash trees will be removed. No trees will be replanted.

Why is this important? - After the EAB comes to your city you will have to remove the ash trees in order to prevent dead trees from falling on people or property and causing harm. Although this plan has the lowest long term out of pocket expenses it removes valuable healthy trees that may be saved with insecticides. Depending on local costs for pesticide treatment and removal, large trees can be less expensive to protect than to remove.

In the long term from this plan causes the greatest losses to the aesthetic, ecological value that ash trees provide your city. Use the graph of forest size (Total DBH over Time) to determine how long it will take the forest to get back to its original size in comparison to plans that replace the ash trees which have been removed.

- **Proactively Replace All** – All ash trees will be removed and replaced with a new tree.

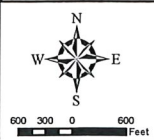
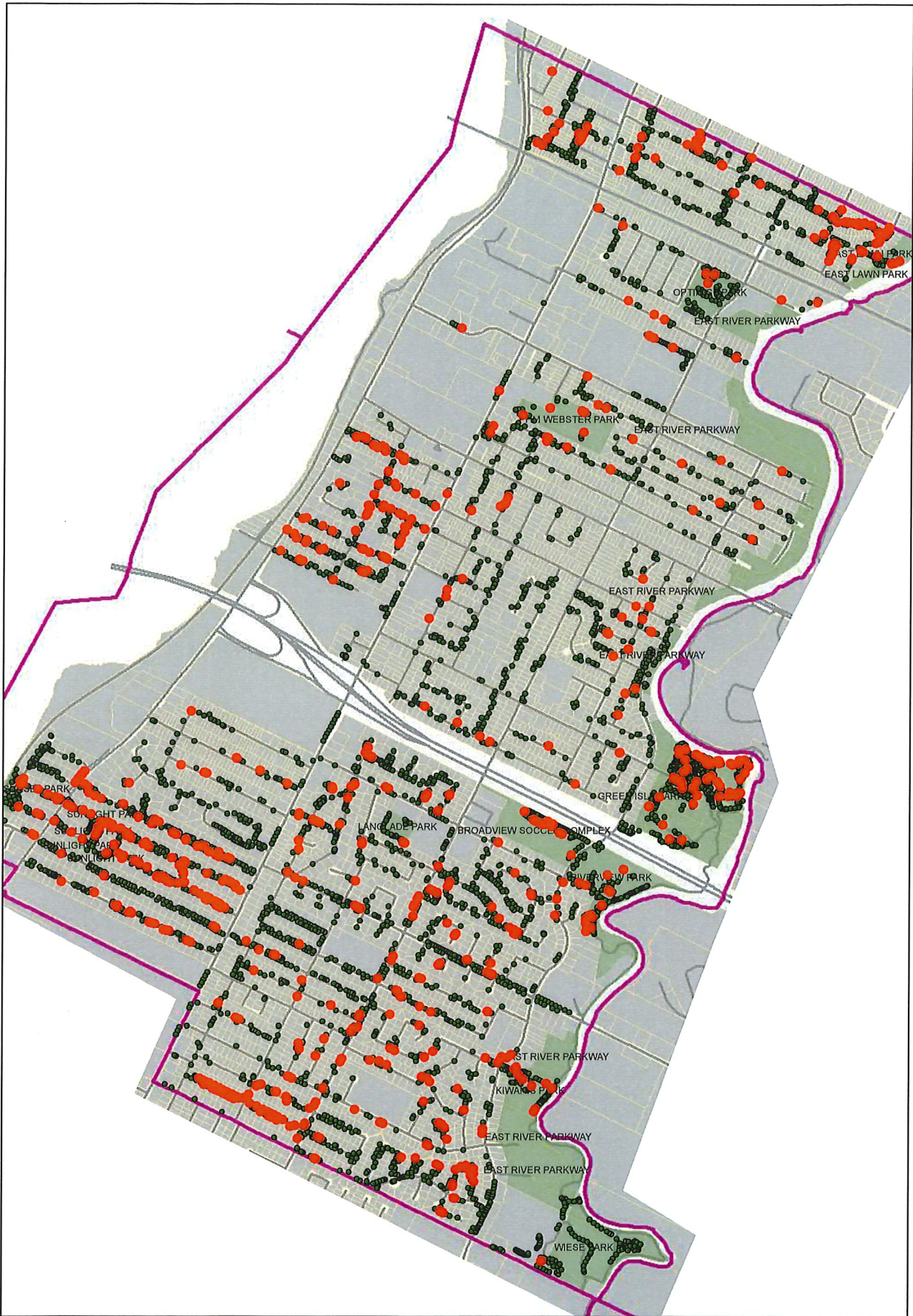
Why is this important? - This option replaces every ash tree with a new tree that won't get emerald ash borer. No pesticides are applied. In time the ash forest will be replaced with a different forest. Depending on local costs for pesticide treatment and removal, large trees can be less expensive to protect than to remove.

Although based on out of pocket dollars this plan is the least costly way to manage your forest and allow it to regain its former size, it discards many healthy trees that provide real economic value to the city. Use the graph of forest size (Total DBH over Time) to determine how long it will take the forest to get back to its original size.

- **Treat All** – All ash trees will be treated with insecticides.

Why is this important? - This plan has the lowest annual out of pocket cost, but the greatest costs over time. Costs of treatment can be reduced if you are strategic about the trees in which you invest treatment dollars. In most urban forests there are trees that are in poor condition or in poor sites that are simply not worth saving. Depending on local costs for pesticide treatment and removal, healthy large trees can be less expensive to protect than to remove.

Research demonstrates that insecticides can protect healthy trees until they reach a 25" DBH. Research with recently available products is still underway to determine the size limit of trees that can be protected.



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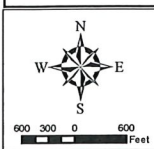
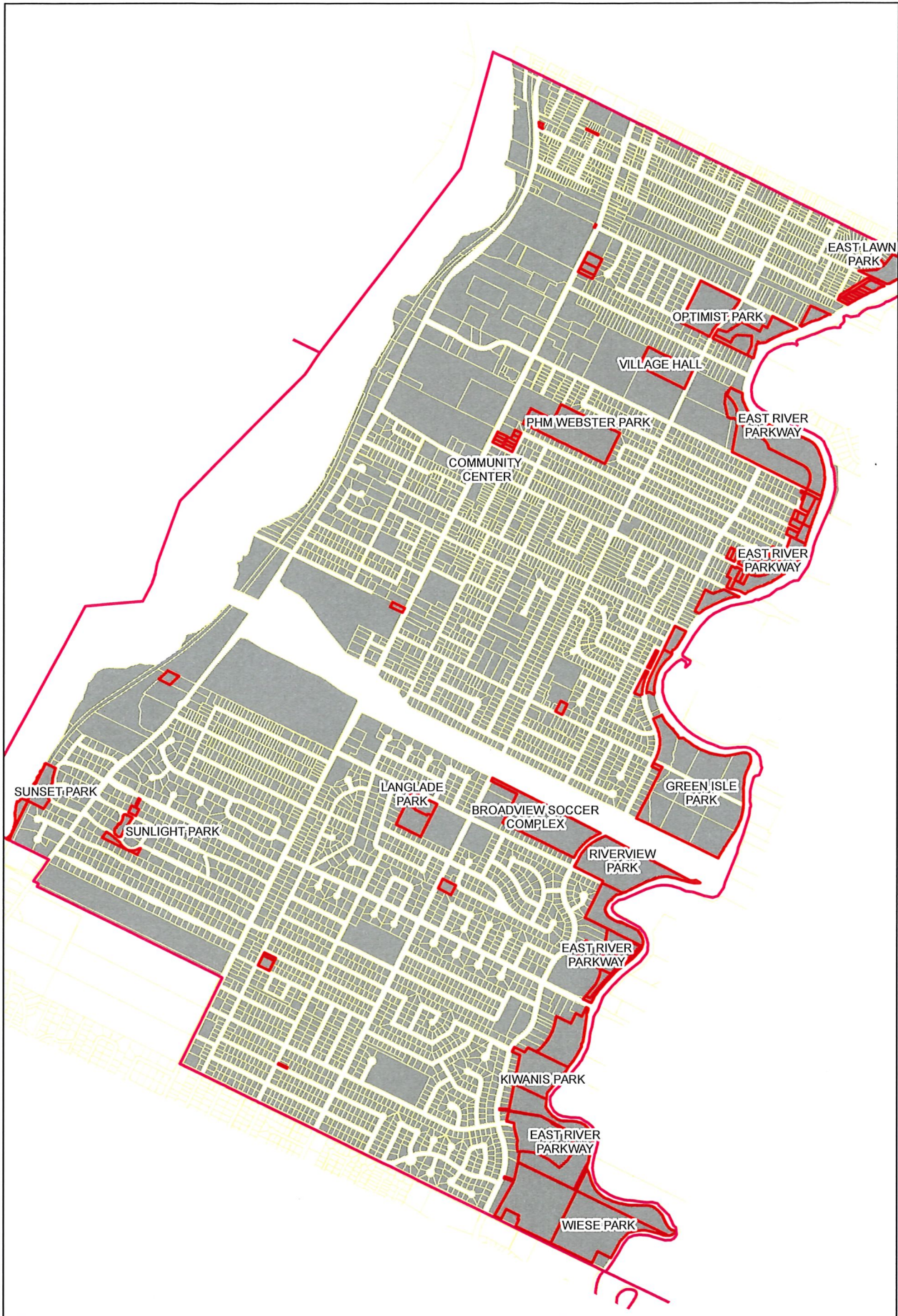
Prepared by the Village of Alouez Parks, Recreation & Forestry Dept. Aerial photo date: April 2014

VILLAGE OF ALOUEZ, WISCONSIN

PUBLIC ASH TREE LOCATION MAP

2017





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Prepared by the Village of Allouez Parks, Recreation & Forestry Dept.
Aerial photo date, April 2014

VILLAGE PROPERTIES
VILLAGE OF ALLOUEZ, WISCONSIN



