## Memo

To: Plan Commission, Village Board

Fr: Trevor Fuller, Planning and Zoning Administrator

Re: ACTION RE: PETITION FROM MCDONALD'S USA LLC REQUESTING PRELIMINARY APPROVAL OF A PLANNED DEVELOPMENT DISTRICT TO RENOVATE THE EXISTING DRIVE-THRU RESTAURANT ON PARCEL AL-50-8, LOCATED AT 1903 S WEBSTER AVENUE

Date: 24 January 2019

Attached are the proposed plans submitted by Landform Professional Services, LLC., on behalf of McDonald's USA, LLC. for the preliminary review of the planned development district at 1903 S Webster Avenue. Representatives from the development will be present at the meeting via phone to talk about the project and answer any questions.

#### Planned Development District Process

The PDD process offers both the village and the developer flexibility from the zoning code. Not all details of the plan need to be consistent with what is required in the zoning code, but deviation from the zoning code should be to promote a development that is innovative in design, character, and quality.

The Plan Commission and Village Board are asked to make a decision on the preliminary plan review of the drive-thru restaurant building renovation proposal. Site specific details of the project should be discussed and concerns should be brought to the attention of the developer, however, preliminary plan approval or disapproval should be on project concept only — whether or not the proposed project would be consistent with the purpose, spirit, and intent of the Village Comprehensive Plan, other village development plans, and the purpose defined in Article VI of Chapter 475 of the village ordinances.

The petitioner is not prohibited from resubmitting the same or different proposal in the future if preliminary approval is not obtained. Furthermore, approval is preliminary only and does not bind the Village of Allouez to final approval of the project.

The reason for a Planned Development District is the use is an existing non-conforming use, as the property is zoned "Commercial" and does not allow for the drive-thru restaurants. The proposed renovations exceed the amount allowed in Section 475-36D of the Village Ordinances:

"The remodeling involving structural alterations made in a nonconforming building shall not during its life exceed 50% of its assessed value, nor shall the building be enlarged unless the use therein is changed to a conforming use; provided, however, that a nonconforming building damaged by fire, explosion, tornado, earthquake or similar uncontrollable cause to an extent of not more than 60% of its value may be repaired or rebuilt within 12 months of the date of such damage, but not thereafter."

#### Recommendation

Staff has reviewed the presented plans and has shared initial comments with representatives of the development. Staff recommends preliminary approval of the proposed project concept given that the concept is an existing use and the drivethru is in the rear and side of the building. The developer should continue to work with staff in developing a final site plan that is consistent with the Village of Allouez Comprehensive Plan and meets the necessary permit requirements.

The Plan Commission is asked to recommend to the Village Board to approve, not to approve, or table the PDD petition. If the recommendation is not to approve, reason for the recommendation must be provided. The Plan Commission can only table a decision for up to two months.

# Preliminary PDD Review - Staff Comments

Site:

1903 S. Webster Avenue (Parcel AL-50-8)

Petitioner:

Kevin Shay, Landform Professional Services, LLC. (on behalf of McDonald's USA, LLC.)

#### Zoning Department review

- Items to consider for preliminary approval:
  - This parcel is not specifically mentioned in the Comprehensive Plan, but this area is mentioned in the Riverside Drive and Webster Avenue Corridor Study, which was incorporated into the Comprehensive Plan in 2015. Page 42 of the Corridor Study says, "No drive-through facilities should be allowed facing the street they must all be located in the rear. Auto-oriented uses should be minimized and wide driveways should be discouraged in order to facilitate pedestrian movement." This development is an existing business and has the drive-thru in the rear of the building.
  - The property is located on an arterial road (CTH X/Webster Avenue), with commercial uses in the area.
- Items to consider for final approval:
  - A portion of the business parking and one of the ingress/egress is on the neighboring property. Evidence of an
    established easement for shared parking and ingress/egress between both properties should be
    provided/established.
  - Consideration should be given to a wider sidewalk terrace on Webster Avenue, should the road be reconstructed in the future.
  - A pedestrian connection should be provided from the sidewalk on Webster Avenue to the front entrance of the building.
  - Should the parking lot be resurfaced, improvements to the drive aprons should be made to ensure no more than 2% cross-slope in the sidewalk panels.
  - Building finishes and features should be of brick, stone, or other approved material.
  - Improvements to the sign should be included in final plan submittal.
  - Dumpster enclosure should be of consistent material as the primary building.
  - Designated bicycle parking should be provided.
  - Green space seems to be adequate at this time.
  - All other zoning requirements for "Commercial" stipulated in Chapter 475 of Village Ordinances should be met to the highest degree possible.

#### Fire Department review

No comments or concerns for this project.

#### Parks, Recreation, and Forestry Department review

No comments or concerns for this project.

#### <u>Public Works Department review</u>

 No comments at this time. Will review more when detailed site plans and stormwater details are submitted for final approval.

#### **Building Inspection review**

- No comments at this time. Will review more when detailed site plans are submitted for final approval.

Date Reviewed:

January 24, 2019

Comments Submitted By: Trevor Fuller, Village of Allouez Planning & Zoning Administrator

#### Introduction

On behalf of McDonald's USA, LLC, Landform is pleased to submit an application for a Planned Development District (PDD) to allow remodeling of the existing legal, nonconforming McDonald's Restaurant on a 1.17-acre lot located at 1903 Webster Avenue in Allouez. We are excited about improvements for the site, that will include a modern building, improved stormwater management, and improved pedestrian connections.

#### Site Plan

The site is home to an existing McDonald's Restaurant. The site is currently served by two driveways, with the southern access granted through an access easement on the adjacent property. It is our intention to retain these existing access points with the improvements to the site.

#### **Building Façade**

The exterior of the current building will be taken off and replaced with an updated style that includes materials such as brick, aluminum, and corrugated metal. The building exterior complies with the requirements in Section 475-92 of the Zoning Ordinance. The current building footprint will not change.

#### **ADA Improvements**

The handicap stalls will be reconstructed to meet ADA standards. The existing sidewalk surrounding the building will be modified to meet ADA access standards along with the new connection to the public sidewalk located on the West side of Pinto Drive.

#### Striping the Parking Lot

The existing parking lot will be striped to show the changes to the existing parking layout and to add additional traffic directional arrows to aid in smooth traffic flow on site. No reduction in the number of parking spaces will result from the improvements.

#### Signage

The drive-through signage includes a menu board, presell board, order canopy, and a gateway sign. The sign elements meet the requirements in Section 475-78 of the Zoning Ordinance. The directional signage on site will be replaced with new signs. The directional signs meet the standards in Section 475-74 of the Zoning Ordinance.

#### Stormwater Management

The stormwater management for the site will be improved by installing two drop structures on the east side of the site that will provide quality control by separating course particles from the stormwater runoff.

## **Planned Development District**

We are requesting a Planned Development District to allow remodeling of the existing McDonald's restaurant when exceeding the value of improvements for a legal nonconforming use. Section 475-52 of the Zoning Ordinance requires approval by the Village Board for a Planned Development District. Section 475-50 of the Zoning Ordinance outlines four criteria for determining the acceptability of a planned development proposal, our plans meet the criteria as follows:

- 1. The uses proposed and their intensity and arrangement on the site shall be of such a visual, aesthetic and operational character that they:
  - a) Are compatible with the physical nature of the site, with particular concern for preservation of natural features, tree growth and open space.

The site is an existing McDonald's restaurant. The proposed changes to the site will enhance the aesthetic character of the site by upgrading the exterior of the building. The proposed improvements will maintain the same amount of open space on the site, with two crosswalks added for additional pedestrian safety.

b) Would produce an attractive environment compatible with the general development plans established by the community.

The proposed improvements are consistent with the Village of Allouez Comprehensive Plan which identifies the following goal, "Provide safe pedestrian and bicycle connections to destinations, such as parks, trails, schools, employment centers, shopping areas, and between/within subdivisions." The pedestrian connections provide a safer and more walkable environment.

c) Would not adversely affect the anticipated provision for school or municipal services.

The site is currently served by utilities and the proposed improvements will not adversely affect these municipal services.

d) Would not create a traffic or parking demand which exceeds the capacity of those facilities proposed to serve it.

The proposed improvements to the site will improve the traffic flow on the site and provide additional directional pavement markings to guide vehicles, creating a safer vehicle and pedestrian environment. The proposed parking is sufficient to serve the customers of the restaurant and meets the required parking in Section 475-32 of the Zoning Ordinance.

## Summary

We respectfully request approval of the planned development district to allow modifications to the McDonalds Restaurant at 1903 Webster Avenue.

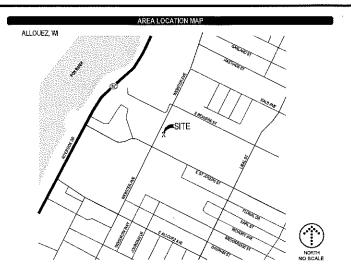
Our understanding is the applications will be heard with a public hearing at the Planning Commission meeting on January 28<sup>th</sup> who will make a recommendation to the Village Board, who takes action at their February 5<sup>th</sup> meeting.

### **Contact Information**

This document was prepared by:

Kevin Shay Landform 105 South Fifth Avenue, Suite 513 Minneapolis, MN 55401

Any additional questions regarding this application can be directed to Kevin Shay at kshay@landform.net or 612.638.0228.



# McDONALD'S USA, LLC.



# ALLOUEZ, WISCONSIN

	ABBREVI	ATIONS			SYMBOL	_S	
Đ	Angle	LB. LGU	Pound				
<b>.</b>	And Al	LGU LB.	Local Government that Pround	EXISTING	DESCRIPTION	NEW	DESCRIPTION
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#### McDONALD'S USA, LLC.

CIVIL ENGINEER LANDFORM

SURVEYOR
LANDFORM

105 SOUTH FIFTH AVENUE, SUITE 513
MINNEAPOLIS, MM55401
FEL 512-52-9070
FCNTAGT: LYNN CASWELL

ARCHITECT SEVAN MULTI-SITE SOLUTIONS 4025 FOREST AVENUE DOWNERS GROVE, IL 80515 TEL 312/456-772 CONTACT, SENNIERR HAUSER



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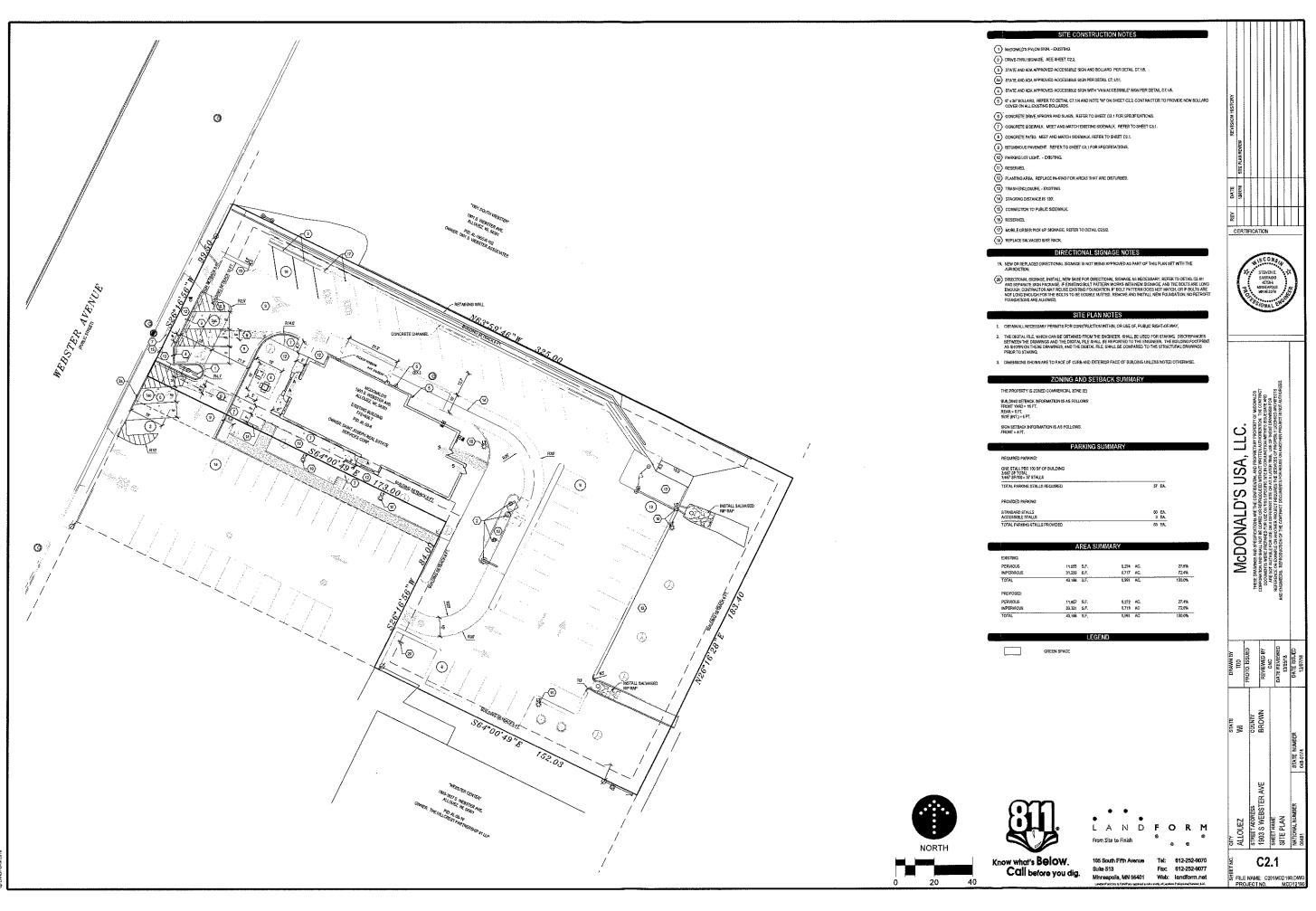


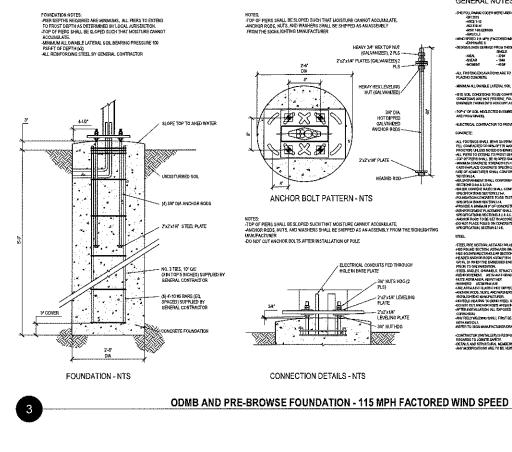
105 South Fifth Avenue Tel: 812-252-9070
Suite 513 Fax: 812-252-9077
Minnespolis, MN 55401 Web: landform.net

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STATE WI COUNTY BROWN

McDONALD'S USA, LLC.





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ANCHOR BOLT PATTERN - NTS

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HEAVY HEXTOP NUT

GALVANIZED PLATE WASHERS SUPPLIED BY MANUFACTURER

HEAVY HEX LEVELING RUT (GALVANIZED)

34' DIA., GRADE 55, HOT DEPRED GALVANIZED ANCHOR BOLT

2'x2'x1A" PLATE -

NO SCALE

CERTIFICATION

J'S USA, LLC

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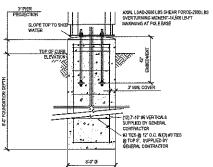
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ELECTRICAL CONTRACTOR TO PROVIDE INFORMATION ON CONDUIT AND
ELECTRICAL REQUIREMENTS.
JANNAMA ALLOWABLE LATERAL SOIL BEARING PRESSURE 100 PSF/FT OF JANIAN MALLOWARLE LATERS, SUID BOARDS TO BE SOURCED OF SOUR HEELENGE OF SOURCE OF SOURCE



FOUNDATION - NTS

NOTES: PIESE SHALL SE SLOPED SUCH THAT MOISTURE CANNOT ACCOMMAN.

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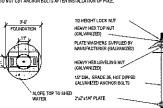
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LIST HATT OPPED SALVANESS BOLTS.

ANAMONG BOLTS TO BE SET IN ACCORDANCE WITH A ISC CODE OF STANDARD PRACTICE.

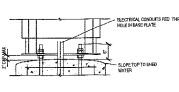
ANAMONG BOLTS TO SE SET IN ACCORDANCE WITH A ISC CODE OF STANDARD PRACTICE.

ANAMONG BOLTS AND WASHERS SHALL SE SHIPPED AS AN ASSERBLY THROUGH THE SHALL BE SHIPPED AS AN ASSERBLY THROUGH THE SHALL BE THE SHALL AND THE SHALL DO NOT OUT ANAMONG BOLTS AT PER SHALL ANTON OF POLE.



ANCHOR BOLT PATTERN - NTS

NOTES:
-TOP OF PIERS SHALL BE SLOPED SUCHTHAT MOISTURE CANNOT
ACCUMULATE
-ANCHOR RODS, NITS, AND WASHERS SHALL BE SHIPPED AS AN
ASSEMBLY FROM THE SIGNLIGITING MANIFACTURER
-OO NOT CUT ANCHOR BOLTS AFTER BISTALLATION OF POLE.



CONNECTION DETAILS - NTS

GENERAL NOTES

-ALL FOOTING EXCAVATIONS ARE TO BE CLEAR OF WATER AND FOREIGN MAYTER BEFORE PLACES CONCRETE. NAMES ALL COMPARIES LATERAL SOR. BEAUTING PRESSURE OF IMPRIFFF (43)

-STITUL, PIPP SECTION. ACT II ACI DR ASS TYPE E GRACE &

TOUGH Py = 2514,
- HOS ROUND SECTION. ACT II ACI DRACE B (F) = 421st
- HOS SOUNDERIC TANDILAR SECTIONS. ACT III ACID GRACE B HES SCHWIERLECTHVIOLAR SECTIONS. ASTMANN GRADE B 67 - HEID -CONNECTIONIDATIS ATS -STEEL WIGLES, CHANGES, STRUCTURA, SWIPES AND PLATES: ASTMAN -SEMPORECURAT: CRUCK M-BY GENERAL CONTRACTOR

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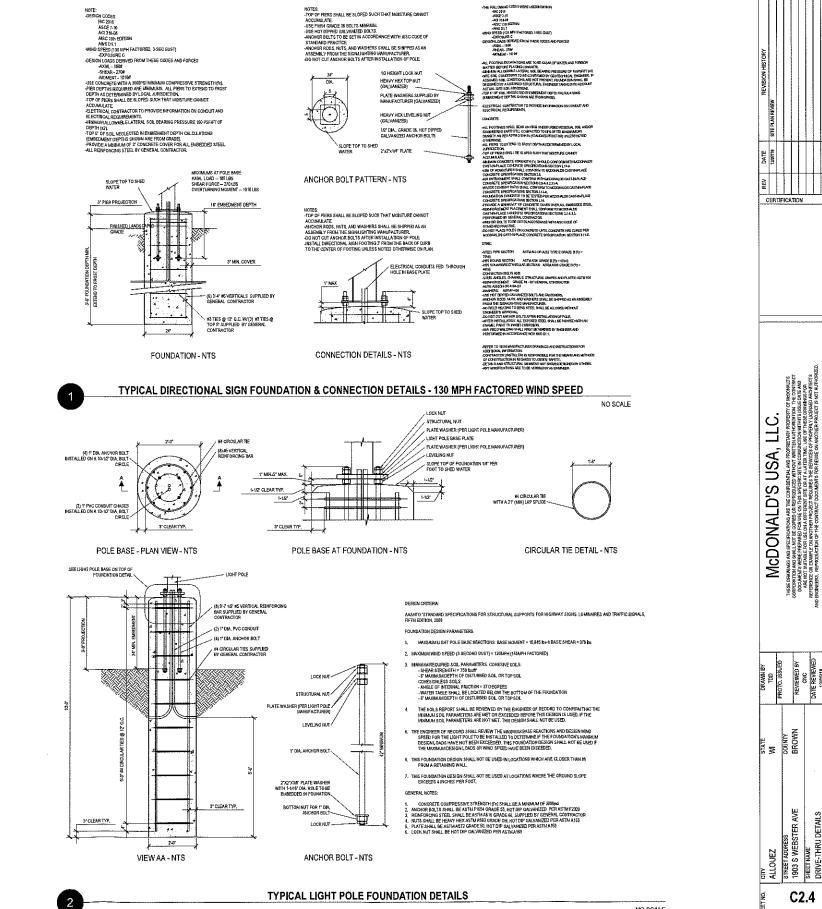
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ORDER HERE CANOPY - 130 MPH FACTORED WIND SPEED

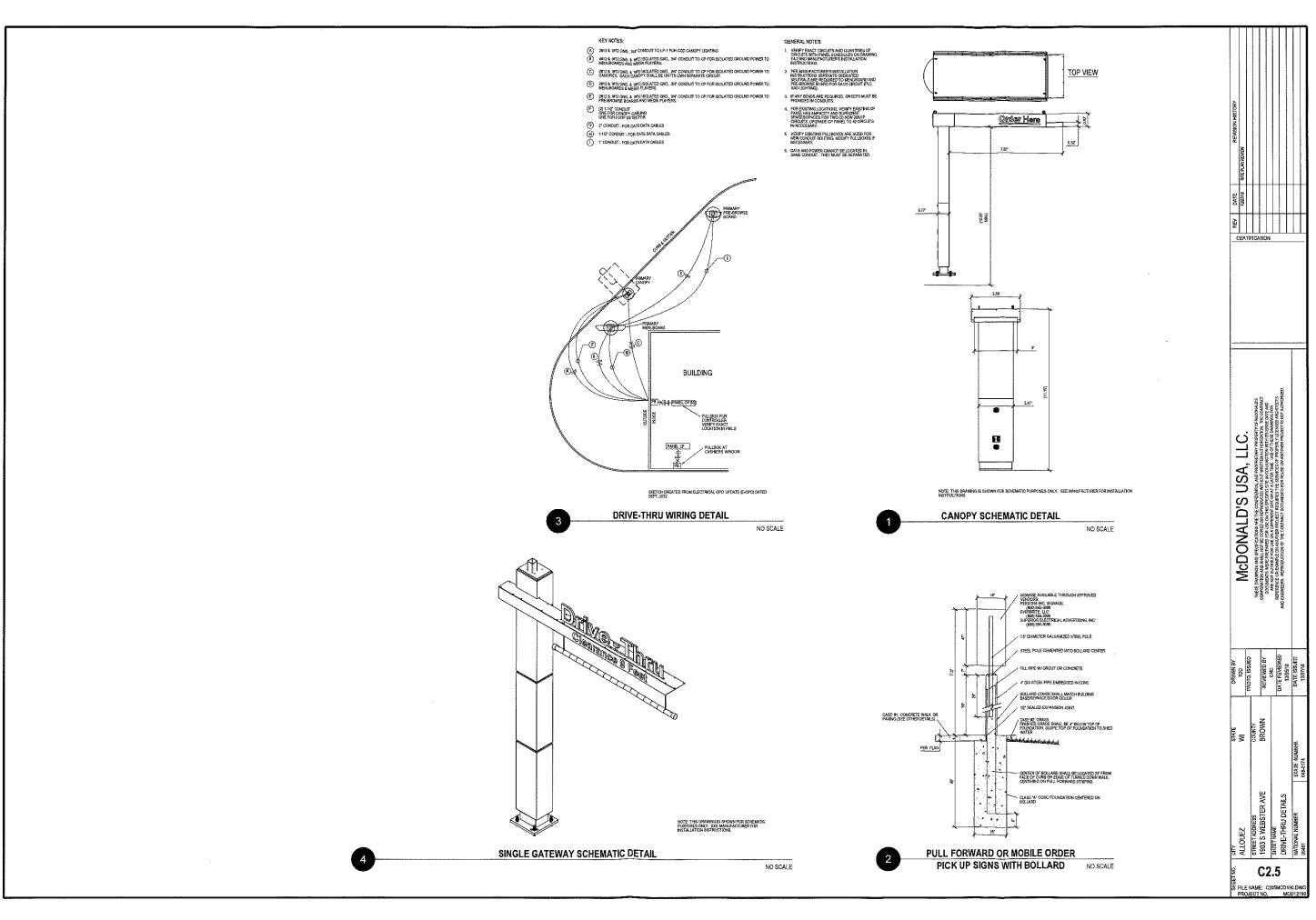
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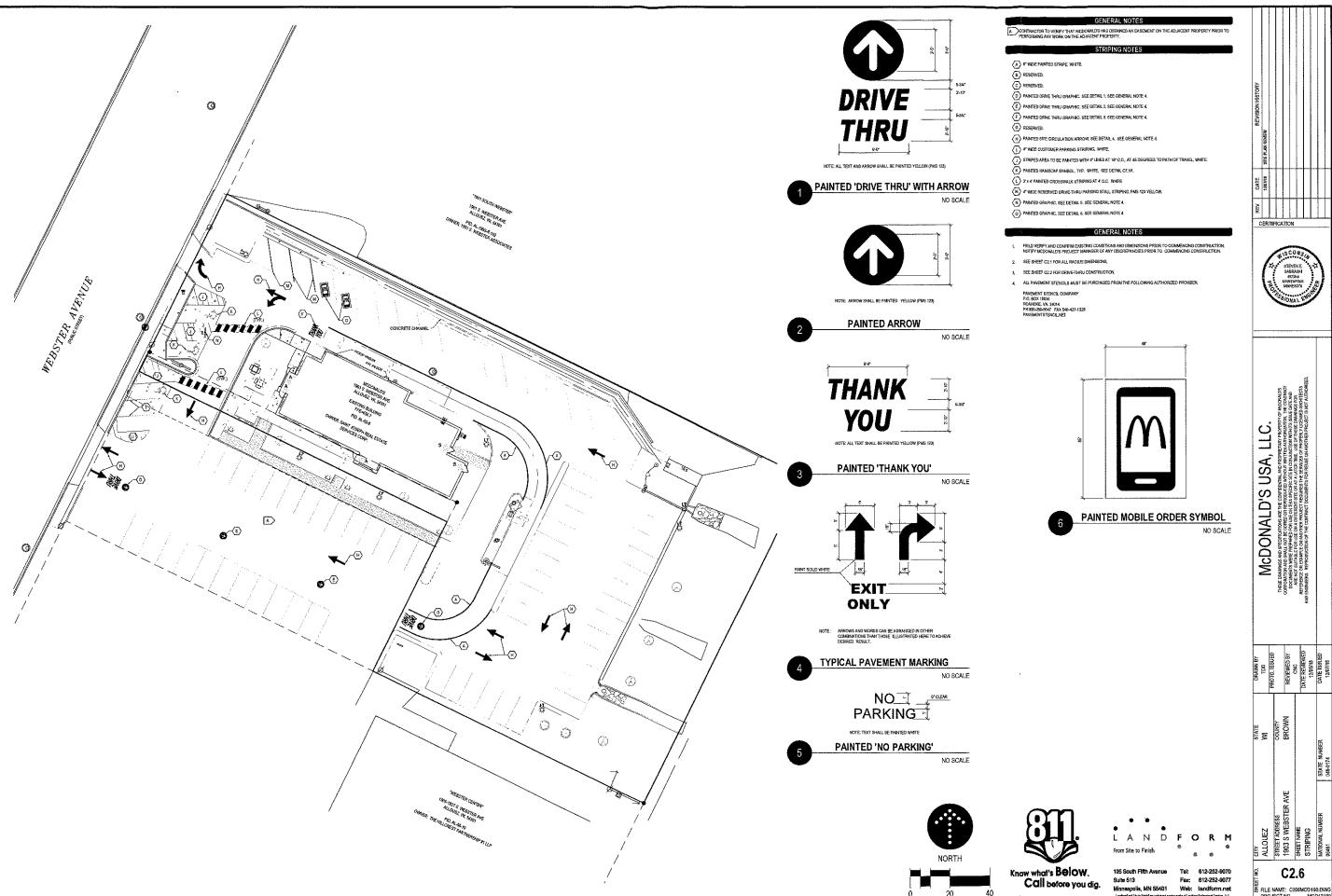
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GENERAL NOTES



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