

Village Board Meeting April 6, 2021

**ALLOUEZ VILLAGE BOARD MEETING
TUESDAY, APRIL 6, 2021
6:30 P.M., ALLOUEZ VILLAGE HALL
Virtual Meeting**

CALL TO ORDER / ROLL CALL

Present: Harris, Genrich, Atwood, Rafter, Dart, Green, Sampson
Also Present: Lange, Gehin

MODIFY / ADOPT AGENDA

Sampson/ Harris moved to adopt the agenda as presented. Motion carried.

ANNOUNCEMENTS

- CTH O (Allouez Avenue) construction project is scheduled to begin on April 5th.
- Trustee Dart's term ends April 19th after being on the Board for the past 12 years.

CORRESPONDENCE

- a. Petition received in relation to the proposal of sidewalks and roadway narrowing on Roselawn Boulevard in the Village of Allouez.
- b. Petition received in relation to proposed additional alternate plan on Beaumont Street, specifically for the construction of sidewalk in conjunction with the street reconstruction project.

PUBLIC COMMENT

Jim ORourke, 2339 Oakwood Avenue

- Would like to see the process of getting the word out improved for sidewalks.
- In the future make sure there is objective criteria used for what makes a street important.

2021 SEWER LINING BID- ST. MARY'S BLVD., ROSELAWN BLVD., AND A SEWER IN AN EASEMENT BETWEEN BEAUMONT STREET AND SIOUX LANE

Gehin

- 3 bids received with Michaels Pipe Service as the low bidder in the amount of \$60,629.00.
- The sewer lining project includes:
 - Lining of St. Mary's Blvd sanitary sewer (Webster Ave. west +/- 1400 ft)
 - Lining of portion of Roselawn Blvd sanitary sewer (Riverside Dr. east +/- 1400 ft)
 - Lining of Sioux Lane sanitary and storm sewer

Genrich/Green moved to award the contract to Michaels Pipe Service in the amount of \$60,629.00 for the 2021 sewer lining bid. Motion carried.

AL-2021-01 STREET & UTILITY RECONSTRUCTION BID- BEAUMONT STREET (GREENE AVENUE TO MISSION ROAD) AND KALB AVENUE (LIBAL STREET TO THE EAST RIVER) ALTERNATE #1 BEAUMONT STREET SIDEWALK CONSTRUCTION ALTERNATE #2 PUMP STATION DRIVEWAY RECONSTRUCTION

Gehin

- Eight bids were received with Soper Sewer and Water, LLC as the low base bidder in the amount of \$1,696,394.00. Project will be funded by bond financing.

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- Contract included a base bid along with alternate bid items for the construction of sidewalk on Beaumont Street and reconstruction of the Kalb Avenue Pump Station driveway.
- In the evaluation of the bids, Village may select any combination of alternate bids or may choose not to accept any alternate bids. The sum of the base bid and alternates accepted by the owner will determine the "adjusted total base bid".

Rafter/ Genrich moved to open the meeting for public comment. Motion carried.

Kurt Carpenter, 2532 Beaumont Street

- Asked for more clarification on the motion and how the voting process works.
- Landscape in Allouez may have changed over the past 12 years, will kids walking to school take advantage of the sidewalks? Does the Village vision work with other residents if they wanted sidewalks 12 years ago?

Jeff Krumrei, 202 St. Matthews Street

- Reconsider the benefits and rethink what the Village is doing putting sidewalks in as there must be an alternative option.
- 2017 report does not include Roselawn and Beaumont Street sidewalks.
- If sidewalks were to go in, street will be narrowed (3 feet smaller) and beautiful old trees will be removed. He requests the Village does not move forward with the Beaumont Street sidewalk proposal.

Matt Gajewski, 2520 Beaumont Street

- Beaumont Street is not a primary or main thoroughfare street and funds could be invested in other areas for improvement.
- For the studies that were completed, was the proximity of the Webster Avenue sidewalks factored into the sidewalk proposal?

Genrich/Harris moved to return to regular order of business. Motion carried.

Discussion:

- Is money available from Safe Routes to School for parochial schools?
- Gehin believes it may be eligible for Federal Transportation Alternative Program (TAP) funding (available every other year), 80/20 grant, however, it would be expensive to further refine design to WDOT Standards but would be a possibility.
- Gehin clarified street will not be narrowed, Village will be maintaining street roadway width.
- Does 30 foot width allow for a bike lane?
- Beaumont Street is a street leading to St. Matthew's school and church giving kids and families a safe passage.
- Due to the fact that sidewalks and streets last 50 years, it would be a good opportunity and an added benefit to homeowners.

Atwood/Rafter moved to approve base bid along with both alternate #1 Beaumont Street sidewalk and alternate #2 Kalb Avenue Pump Station driveway and award the contract to Soper Sewer and Water, LLC. Motion carried. (Harris voted nay.)

AL-2021-02 STREET & UTILITY RECONSTRUCTION BID- ROSELAWN BLVD. (RIVERSIDE DRIVE TO THE EAST +/- 1,400 FEET) ALTERNATE #1 ROSELAWN SIDEWALK CONSTRUCTION

Gehin

- Bids for the Roselawn Blvd. street and utility reconstruction project were opened on March 23rd with the contract including a base bid along with an alternate bid item for the construction of sidewalk.
- 11 bids were receiving with David Tenor Corp. as the low bidder at a base bid amount of \$837,049.37. If the sidewalk alternate is selected, David Tenor Corp. is also the low bidder at an “adjusted total base bid” amount of \$867,731.35.
- The street reconstruction project is to be funded by bond financing and under separate contract the Village will be lining a portion of the mainline sanitary sewer located within the project limits. At the completion of the sewer lining the street reconstruction will begin.

Rafter/Harris moved to open the meeting for public comment. Motion carried.

Yvonne Lied, 234 St. Francis Drive

- Asked for more clarification on how the process works if the majority of residents on Roselawn oppose the sidewalks. (Rafter explained the process in more detail.)
- Walks extensively and has never found the street to be difficult to navigate or unsafe.

Maureen Lawson, 440 Roselawn Blvd.

- Representing a group of Roselawn residents and as you can see the petition submitted shows the majority of the residents on Roselawn Blvd. oppose sidewalks.
- Feels as though decisions are being made based on opinions, not fact or by code.
- According to village code, what is the criteria for Roselawn Blvd to be considered a public benefit sidewalk or public purpose route? What is the definition of a public purpose & public benefit route? Does not think Roselawn meets the criteria as it is not a high volume route, school route, or part of the SRTS plan. Rafter commented that the public purpose route would be to facilitate people down to the Fox River trail and walk their neighborhoods. Gehin commented that any sidewalk used by someone other than the abutting homeowner would be sidewalk benefitting everyone in the Village of Allouez.
- Roselawn Blvd. is not an access point to the East River Trail or Fox River Trail or east from Webster Avenue to get to the Fox River Trail.
- Concerns for putting in sidewalks include aesthetics, privacy, loss of green & existing land space, and mature shade trees. Roselawn was originally planned and constructed for resident and traffic safety.
- Feels as though Roselawn residents do not have a clear understanding as to what and why this took place without any community or resident involvement and communication was discussed at prior meetings but never happened.
- Urging this project be tabled in its entirety. (Narrowing streets, removing space from the boulevard, taking 11 feet of front lawns, and to rebid without infrastructure.)

Maryellen Merck, 461 Roselawn Blvd.

- The petition signature amount stated previously by Rafter is not 40, it is over 50.
- Trying to figure out how we got to this point. Concerned with funding, planning of the remaining 1,850 feet, and substantial sloping if a sidewalk were to go in at the east end of street.
- Why was a cost savings analysis not completed prior to the report of the road narrowing? Is there a final estimate complete for narrowing vs. not narrowing? Why is the cost of the

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sidewalk related infrastructure not clearly defined? What is the difference between narrowing and not narrowing the street? Why was the narrowing of the street suggested?

- No safety reason to have sidewalks or narrow the street and proposes the project be tabled in its entirety and relooked at.

Josh Kennedy, 310 Roselawn Blvd.

- Concerned about street narrowing, liability, safety, aesthetics, and lack of communication on the project.
- Residents want the village leaders to better understand pride and dignity we have for our community and to recognize the historic significance of the boulevard.

Jim ORourke, 2339 Oakwood Avenue

- Believes Roselawn cannot be a public purpose route if Allouez does not have a walking route or considered a public benefit route if 90% of residents on Roselawn do not want the sidewalk. Can't be funded using tax dollars, code needs to be changed.

Mary Zuelke, 181 Roselawn Blvd.

- Moved to the neighborhood in 1996 and enjoys the quietness and beautiful trees on Roselawn and would like it kept that way.

Robin Nelson, 260 Roselawn Blvd.

- Over 90% of streets do not want sidewalks to be put in on Roselawn Blvd. Reconsider sidewalks at the next reconstruction period, not at this time.

Mike Hoes, 400 Roselawn Blvd.

- Does not support the installation of sidewalk, any fundamental or dimensional changes to Roselawn Blvd. and he is disappointed with the lack of communication on the project.

Diane Reich, 260 Roselawn Blvd.

- Clarified that 97 residents signed the Roselawn petition against sidewalks - 90 live on Roselawn Blvd/7 do not live on Roselawn.
- Asked to table the construction because Roselawn is a boulevard (different than other streets in Allouez.)

Joseph Tullbane, 140 Roselawn Blvd.

- More complicated than it needs to be to include the infrastructure of a sidewalk in the base cost and he is concerned that the cost of sidewalk only includes the first 1,400 feet; it does not include the entire road.
- Why would we put sidewalks into a fairly difficult topographical situation when we already have a walkable street? Sidewalks are not something we want or need on Roselawn and he has not heard anyone at the meeting in support of sidewalks.

Jeff Krumrei, 202 St. Matthews Street

- What are our options to officially ask you or to request a different action?

Curt Beyler, 511 Beaupre Street

- Member of the Public Works Committee
- This is not only about Roselawn residents, it is about all residents and sidewalks are for the good of the community. This is village property, not personal property.

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Chad Schneider, 210 Roselawn Blvd.

- Is the narrowing of the street being done because there is not enough public right-of-way on the properties that are within the boulevard island?

Jackie Lopez, 280 Roselawn Blvd.

- Grew up on a street with sidewalks and did not like it because people would walk by and hang out in front of the house. Against sidewalks, asked the project be tabled.

Randy Reich, 260 Roselawn Blvd.

- Concerned if the street were to get narrowed and believes there has been some misleading information.
- Did not learn of this project until two months ago and within that time a lot of the residents have done research on the project. Would have liked to have been notified of the project sooner so he could provide more input and be involved.

Marilyn Gardner Skogg, 120 Roselawn Blvd.

- Roselawn Blvd. is not a through street, or part of the Safe Routes to School plan, no access to trail, and is not a connecting point.
- How can you vote when you do not have the full scope of the project?
- 90% of the residents on the street do not agree with sidewalks because we did not get to provide input. Residents have done a tremendous amount of research in a short amount of time and feels as though the Board does not have enough information to make a decision tonight.

Tressa Weber, 191 Roselawn Blvd.

- Feels it would be a big mistake if sidewalks were to go in on Roselawn and she cannot imagine changing anything on the street.

Anne Waystedt, 591 Roselawn Blvd.

- Lived here for 20 years and feels a sidewalk is completely unnecessary.
- Chose the neighborhood because of the boulevard, safety, quietness, beautiful trees, and close proximity to surrounding areas.
- Asked the project be rebid as street reconstruction only with no changes to the street design or additions of the sidewalk infrastructure or sidewalks.

Sampson/Atwood moved to return to regular order of business. Motion carried.

Genrich/ Green moved to approve 2021-02 street and utility reconstruction bid awarding the contract to David Tenor Corp. in the amount of \$837,049.37 and not to include alternate #1 (base bid only.)

Discussion

- If we were to table the project or redesign the project, what is the cost? Common recommendation is to do only the reconstruction and not the sidewalk or sidewalk infrastructure. Is that possible based on the current bid?
- Gehin is waiting on a response from the village attorney and would also need to talk to the design consultant. Roughly \$10,000 to redesign the project back to existing conditions, however, if we were to go that route, we would have the ability to construct sidewalk in the future but we may jeopardize something that was just constructed and have to remove something that we just installed at a later date.

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- Gehin is unsure if they could continue under the current bid if they were to redesign, he will need to discuss with the village attorney.
- If the current bid could not be utilized, what is the likelihood we could not do the project in 2021 and move to a different calendar year? If the Village were to rebid, it could take weeks, delaying the project.
- State statute allows for an increase in the quantity of work up to 15% of the contract amount before having to rebid project.
- The option of the road being engineered to move by 2 ½ feet at the boulevard area allows for future sidewalks so that if there were a desire to put them in, and we do not do it, we would still have the opportunity. Whereas, if it gets constructed without them that opportunity is gone for the next 50-60 years.
- As a village official, it is their job to keep residents safe and prepare for the future.
- Could bike road signs be placed on the street or a pedestrian lane?

Substitute motion by Dart/Rafter to postpone any decision as more information is needed from the village attorney on whether to rebid, associated costs, and timeline. Motion carried.

CONSENT AGENDA

Genrich/Atwood moved to

- a. Approve Village Board minutes dated 2/12/2021, 3/2/2021, 3/4/2021
- b. Accept and Place on File minutes from:
 - i. Plan Commission dated 2/22/2021
 - ii. Parks, Recreation & Forestry Committee dated 2/23/21
 - iii. Public Works Committee dated 2/10/21
 - iv. Economic Development Committee dated 2/5/21, 3/5/21
- c. Approval of accounts payable dated 2/26/21, 3/5/21, 3/8/21, 3/10/21, 3/25/21, 4/2/21

Motion carried.

FUTURE AGENDA ITEMS

- None

CONVENE INTO CLOSED SESSION

Genrich/Atwood moved to convene into closed session pursuant to Wis. Statute 19.85(1)(e), deliberating or negotiating the purchasing of public properties, the investing of public funds, or conducting other specified public business, whenever competitive or bargaining reasons require a closed session.

Roll call vote: Harris – aye, Genrich – aye, Atwood – aye, Rafter – aye, Dart - aye, Sampson – aye, Green - aye. Motion carried.

RECONVENE INTO OPEN SESSION

Harris/Genrich moved to reconvene into open session. No action taken. Motion carried.

ADJOURNMENT

Atwood/Harris moved to adjourn at 10:06 p.m. Motion carried.

Minutes submitted by Carrie Zittlow, Clerk-Treasurer